## ANNUAL COMPREHENSIVE FINANCIAL REPORT

Year Ended September 30, 2024 Union County, Florida

KELLIE HENDRICKS RHOADES, CPA

Union County Clerk of Circuit
Court & Comptroller

www.UnionClerk.com



# UNION COUNTY, FLORIDA ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2024



#### **PREPARED BY:**

KELLIE HENDRICKS RHOADES, CPA

CLERK OF THE CIRCUIT COURT & COMPTROLLER

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#### UNION COUNTY, FLORIDA LIST OF PRINCIPAL OFFICIALS SEPTEMBER 30, 2024

#### **Elected Officials**

**Board of County Commissioners** 

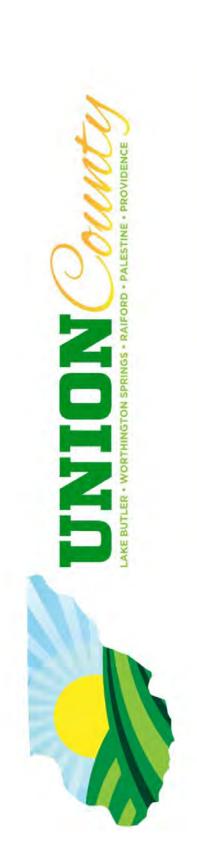
District 1, Vice Chair – Donna Jackson
District 2, Chair – Channing Dobbs
District 3 – Jimmy Tallman
District 4 – Mac Johns
District 5 – Willie Croft

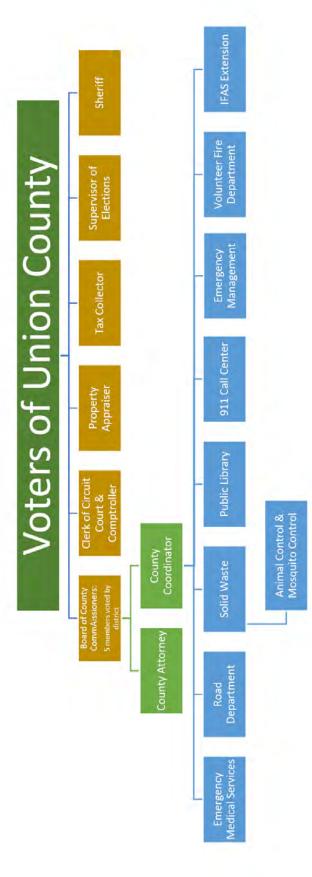
**Constitutional Officers** 

Clerk of the Circuit Court & Comptroller – Kellie Hendricks Rhoades, CPA
Property Appraiser – Bruce D. Dukes
Sheriff – Brad Whitehead
Supervisor of Elections – Debbie Osborne
Tax Collector – Lisa B. Johnson
County Judge – Mitchell D. Bishop

#### **Appointed Officials**

County Attorney – Russell Wade
County Coordinator – James Williams
Road Superintendent – Chris Griffis
Solid Waste Director – Lamar Griffis
Public Library Director – Priti McNutt
EMS Director – Toby Witt
Emergency Management Director – Tim Allen
Finance Director – Pam Woodington





#### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awards Certificates of Achievement for Excellence in Financial Reporting to entities that submit qualifying comprehensive annual financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

We believe our current comprehensive annual financial report meets the Certificate of Achievement Program's requirements and we intend to submit it to the GFOA to determine its eligibility for a certificate. If awarded, a copy of the certificate will be included in this location in the fiscal year 2025 Annual Comprehensive Financial Report (ACFR).



#### Kellie Hendricks Rhoades, CPA Clerk of the Circuit Court & Comptroller Union County, Florida

June 27, 2025

To the People of Union County, Florida and the Honorable Members of the Board of County Commissioners:

We are pleased to present to you and the citizens of Union County the accompanying Annual Comprehensive Financial Report (ACFR) of Union County, Florida (the "County") for the fiscal year ended September 30, 2024. The report was prepared by the Clerk and the Finance Department staff within the Office of the Clerk of the Circuit Court & Comptroller. Responsibility for the accuracy of the presented data, and completeness and fairness of the presentation including all disclosures, rests with the Clerk as the Chief Financial Officer and Comptroller of Union County. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to present fairly the financial position, results of operations and cash flows of the County as measured by the financial activity of its various funds. This report contains all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs.

The purpose of this letter is to point out narratively the highlights of the County's financial operations for the fiscal year. The ACFR is designed to meet the needs of a wide range of financial statement users.

A wealth of information is presented in this report and we encourage your careful review to obtain a clear picture of the financial position of Union County. We encourage you to read the complementary information offered in the Management's Discussion and Analysis beginning on page 12.

#### General

The County's financial statements have been prepared to meet the requirements of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB 34). GASB 34 establishes a reporting model that the County has reported in five parts:

- 1. Management's Discussion and Analysis: a narrative report providing significant information about the County and how the County's financial position has changed from September 30, 2023, to September 30, 2024, and the reasons for the change;
- 2. Government-wide Financial Statements: statements which report on the governmental assets, liabilities, expenses and revenues of the County;
- 3. Fund Financial Statements: statements which report on the major individual governmental and proprietary funds of the County;

Kellie Hendricks Rhoades, CPA Clerk of the Circuit Court & Comptroller

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- 4. Budgetary Comparisons for the County's general fund and major special revenue funds, and
- 5. The notes to the financial statements.

#### **Accounting System and Budgetary Control**

The accounting records for general governmental operation are maintained on a modified accrual basis with revenue being recorded upon determination that it is both available and measurable. Expenditures for general governmental operations are recorded when the services or goods are received and the liabilities incurred.

In developing and evaluating the accounting system, consideration is given to the adequacy of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute, assurance regarding, (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that, (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework.

State law requires counties and their elected officials to develop balanced budgets to provide for the operation of their offices. Details of expenditures to be made and the resources available to meet these proposed obligations must be included in the budget. Upon adoption, the budget document becomes the legal basis for carrying out the activities of the County. Except as noted within the Notes to the Basic Financial Statements, the Board of County Commissioners adopts budgets for all funds. The Property Appraiser and the Tax Collector's budgets are approved by the Florida Department of Revenue. The Sheriff and Supervisor of Elections prepare budgets for their General Funds, which are submitted to and approved by the Board. The Clerk of Court & Comptroller submits a budget request to the Florida Clerks of Court Operations Corporation for the funding of all court functions, and also, as ex-officio Clerk to the Board, prepares and submits a budget for services provided to the Board of County Commissioners for their approval.

Budgets are adopted on a basis consistent with generally accepted accounting principles, except as noted in the Notes to the Basic Financial Statements. Expenditures cannot exceed the total amount budgeted for each fund. Budget control is maintained by a computerized encumbrance system, which restricts budgetary amounts upon input. Purchase orders that exceed account appropriations are not released until additional appropriations are made available. All appropriations lapse at year-end. If required, encumbrances are reestablished at the beginning of the new fiscal year if the funds are appropriated in the annual budget.

The Board of County Commissioners has not adopted an investment policy, and as such, investment activity is conducted in accordance with Section 218.415(17), F.S..

#### The Reporting Entity and Its Services

Union County is a non-chartered county established under the legal authority of the Constitution and the Laws of the State of Florida. The County provides a full range of services. These include tax assessments and collections, circuit and county court facilities, public safety (law enforcement, fire and EMS), physical

environment, transportation, economic environment, human services and general administrative services. Union County has no business-type activities.

#### **Economic Condition and Outlook**

The base of the Union County economy is agriculture and correctional institutions, ran by the Florida Department of Corrections.

The economic impact of the prison system was not by accident. Union County was carved out of Bradford County in 1921. At that time, the Florida State Prison was in the Raiford area. In 1955, an addition, called the East Unit, was built just across the New River in Bradford County. In 1961, the East Unit became a separate institution and was renamed Florida State Prison. The original prison was renamed Union Correctional Institution, as it is still known today. In 1958, Union County purchased 1,020 acres from the United States of America that was formerly a US Naval Air Base for \$100,000. In 1961, the County leaders had the foresight of the economic impact of an additional prison operating in the county, and deeded 500 acres to the Florida Department of Corrections for the nominal amount of \$1.00 with the condition that a Reception Center and/or Medical Center was built on the property. In 1989, Union County deeded an additional 260 acres to the Department of Corrections for the construction of The Reception and Medical Center West Unit. It is interesting to note that the minutes from the Board of County Commissioners meeting on July 17, 1958, when the Board was deciding to purchase the property, report that the commissioners recognized that the "location, condition and type of property makes it ideal for a number of various county uses, to-wit: community forest, park service, recreation center, playground, developing agricultural resources of the county, road and bridge purposes, a site for The Northeast Tuberculosis Sanatorium..." In addition to the jobs with the Florida Department of Corrections, jobs are available through PRIDE Enterprises and Centurion which provide services inside the institutions. In total, the correctional institutions provide approximately 48% of the jobs in Union County.

Similar to neighboring counties in North Florida, agriculture is a major industry in Union County. According to the US 2023 Census of Agriculture, Union County, FL has 329 farms with 37,464 acres of farmland, with an average farm size of 114 acres. Of these acres used for agriculture, 20,442 are devoted to pasture and rangeland, 10,542 to wood and timberland and 2,886 to crop production. According to the most recent Economic Contributions of Agriculture, Natural Resources, and Food Industries in Florida, published by the University of Florida in 2019, there are 1,557 jobs in Union County in agricultural enterprises. The 2023 Farm Bill, the largest piece of packaged legislation that impacts farmers and ranchers as well as, subsidies, commodity products and more, was recently signed into law. The largest title of the bill is Title 4: Nutrition, which makes up for 93% of the bill's \$1.42 trillion budget and goes to assist those who struggle to put food on the table. Relating to the County's agriculture industry, new Farm Bill provisions look to open new markets for farmers looking to expand their consumer base and funding for agricultural operations and businesses, as well as incentives and support for farmers to adopt innovative practices.

A challenge faced by the County government is that Union County is very small in size. At 249 square miles, it is the smallest in the State of Florida. The limited land means a small amount of land available to tax. While the correctional institutions and agriculture industry contribute heavily to the overall economy, the correctional institutions pay no ad-valorem taxes and agriculture exemptions greatly reduce the amount ad-valorem taxes paid to Union County.

#### **Major Challenges Carried into 2024**

The voted increase of the state minimum wage has affected all county government offices. This unfunded mandate has caused a burden on Union County's budget, and continues to be difficult to make our budget balanced with our limited revenue.

#### **Major Initiatives**

#### For the Year

Union County was awarded \$850,000 by the State of Florida for the construction of a new fire station. The fire station will be constructed on SR-238 near the Providence area. The site has been cleared, and plans have been developed by engineers. In 2025, the Board awarded the contract for construction and began the first phase of construction.

Several road projects were ongoing or began in 2024, funded by the Florida Department of Transportation. These projects are as follows:

- CR 238N for \$4.6 million
- CR 229N for \$4.6 million
- NE 149<sup>th</sup> Street for \$519,353
- CR 229 bridge replacement for \$1,320,000
- 92<sup>nd</sup> Street/146<sup>th</sup> Land/152<sup>nd</sup> Court for \$400,000
- CR 18 Resurfacing Design for \$750,000, Resurfacing to begin in 2025.

The County has been awarded grants totaling \$16.9 million for the design and construction of a public safety complex, including both an Emergency Operations Center and a County Jail. Construction of the facility began in 2024.

#### For the Future

The State of Florida recognizes that a large portion of the criminal trials at the Union County Courthouse are those for crimes committed by a state inmate while incarcerated in Union County. The state appropriated \$415,000 for the implementation of security screenings at the courthouse, and Union County added \$230,000 from funds earmarked for major projects.

A \$190,000 grant was funded through the Florida Recreational Development Assistance Program for improvements to the O.J. Phillips Recreational Complex and is expected to commence in a future year.

The first phase of the Public Safety Complex was completed in 2025, and engineering and design for the next phase has began.

A grant for an addition to the Agriculture Education Building was awarded for \$750.000, and expected to begin in 2025.

The federal government provided \$2.9 million in funding to offset any revenue losses that the County incurred as a result of COVID. The Board of County Commissioners has earmarked those funds for major projects as they arise. As of September 30, 2024, \$1,378,819 remains in this fund.

#### **Independent Audit**

In compliance with the laws of the State of Florida, Union County was audited by independent certified public accountants. The opinion of James Moore & Co. may be found on Page 9 of this report. The reports relating specifically to the single audit are included in the section entitled "Compliance."

#### **Reporting Achievement**

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized ACFR whose contents conform to program standards. An ACFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the fourth submission by Union County, and we believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to the GFOA for approval.

#### **Acknowledgments**

The preparation of the Annual Comprehensive Financial Report was made possible by the dedicated service of the staff of the Clerk's Finance Department: Pamela H. Woodington, Joyce Tomlinson and Rita Gracki.

We would also like to thank the Constitutional officers and directors of County departments for their contribution in compiling information for this report.

Respectfully submitted,

Kellie Hendricks Rhoades, CPA

Clerk of the Circuit Court & Comptroller



#### INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners, Union County, Florida:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Union County, Florida (the County), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County as of September 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The combining and individual nonmajor fund financial statements and other schedules, and schedule of expenditures of federal awards and state financial

assistance as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and Section 215.97, Florida Statutes, Florida Single Audit Act, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and other schedules, and schedule of expenditures of federal awards and state financial assistance as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and Section 215.97, Florida Statutes, Florida Single Audit Act, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Comprehensive Financial Report

Management is responsible for the other information included in the annual comprehensive financial report (ACFR). The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 30, 2025 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025

Union County, Florida's (the "County") discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the County's financial activity, (c) identify changes in the County's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the County's financial statements which follow this discussion.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at September 30, 2024 by \$22,995,189 (net position). Of this amount unrestricted net position amounted to \$(2,566,647) due to the County recording its proportionate share of the Florida Retirement System's net pension liability of \$10,650,665.
- Overall financial position changed by \$6,358,811 during the year ended September 30, 2024.
- The County's long-term debt obligations decreased by \$444,173 due to current year payments on debt.
- As of September 30, 2024, the County's governmental funds reported combined ending fund balances of \$9,230,105. Fund balances saw a change of \$(161,643) when compared to the prior year.
- The County purchased capital assets of buildings, infrastructure, equipment, vehicles and library materials in the amount of \$7,846,594.

#### **Using This Annual Report**

The financial statement's focus is on both the County as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the County's accountability.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The focus is on "activities", rather than "fund types".

The Statement of Net Position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. The focus of the Statement of Net Position is designed to be similar to bottom line results for the County and its governmental activities. This statement combines and consolidates governmental fund current resources (short-term spendable resources) with capital assets and long-term obligations. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year, focusing on both the gross and net costs of various activities that are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions. The governmental activities of the County include general government, court system, law enforcement, county jail, emergency medical services, emergency management functions, solid waste services, road and street improvements and recreation projects.

The government-wide financial statements include only Union County, Florida, which is known as the primary government. The County has one component unit, which is the Union County Special Library District. The Library District (Public Library) is included as a separate non-major governmental fund in the statements that follow this discussion.

The government-wide financial statements can be found following this discussion.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over the resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spending resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances for the major funds. Information is presented for the non-major funds in the Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances.

The County adopts an annual appropriated budget for all of its governmental funds, as required by state law. The County has four major governmental funds. A listing and description of the major funds is provided in the notes to financial statements. Budgetary comparison statements have been provided for the major funds to demonstrate compliance with the budget. In addition, the financial statements provide budget to actual comparisons for the non-major funds.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for governmental funds. The County's main fiduciary activity is the accounting for custodial funds. The County collects monies for property taxes, traffic fines and other monies to be remitted to other governmental agencies.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They can be found following this discussion.

#### **Government-Wide Financial Analysis**

Statement of Net Position

The following table reflects the condensed Statement of Net Position for the current year as compared to the prior year. For more detailed information see the Statement of Net Position.

	Governmental Activities					
	2024	2023				
Assets:						
Current and other assets	\$ 12,784,935	\$ 11,406,577				
Capital assets	23,452,379	16,161,892				
Total assets	\$ 36,237,314	\$ 27,568,469				
Deferred outflow of resources	\$ 3,141,066	\$ 2,920,218				
Liabilities:						
Long-term liabilities outstanding	\$ 730,959	\$ 1,175,132				
Net pension liability	10,650,665	10,955,616				
Total OPEB liability	120,597	102,608				
Other liabilities	3,529,781	1,989,780				
Total liabilities	\$ 15,032,002	\$ 14,223,136				
Deferred inflow of resources	\$ 1,351,189	\$ 833,636				
Net position:						
Net investment in capital assets	\$ 23,087,117	\$ 15,607,583				
Restricted	2,474,719	2,263,233				
Unrestricted	(2,566,647)	(2,438,901)				
Total net position	\$ 22,995,189	\$ 15,431,915				

The majority of the County's net position reflects its investment in capital assets (e.g. land, buildings, improvements, infrastructure, vehicles and equipment) less any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the remaining balances, \$(2,566,647) is unrestricted net position and \$2,474,719 is restricted net position that is constrained by grant agreements, Florida Statutes or enabling legislation.

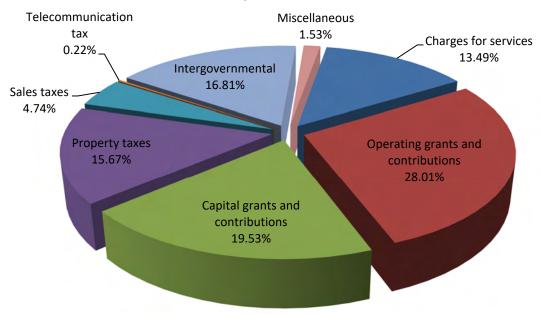
Significant increases in net pension liabilities shown above are the result of recording the County's proportionate share of the Florida Retirement System's net pension liability and the primary cause for the decrease in total and unrestricted net position.

#### Statement of Activities

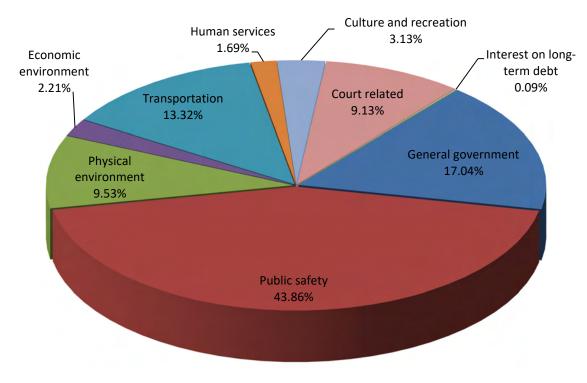
The following table reflects the condensed Statement of Activities for the current year as compared to the prior year. For more detailed information see the Statement of Activities.

	Governmen	tal Activities
	2024	2023
Revenues:		
Program revenues:		
Charges for services	\$ 3,059,817	\$ 2,719,540
Operating grants and contributions	6,351,731	4,367,068
Capital grants and contributions	4,427,931	512,246
General revenues:		
Property taxes	3,552,932	3,128,405
Other taxes	1,125,463	1,084,668
Other revenues	4,157,366	4,019,990
Total revenues	22,675,240	15,831,917
Expenses:		
General government	2,779,705	2,624,856
Public safety	7,156,189	7,971,559
Physical environment	1,555,538	1,823,456
Economic environment	360,584	254,285
Transportation	2,172,927	2,733,300
Human services	276,087	306,688
Culture and recreation	510,242	698,380
Court related	1,489,860	1,363,520
Interest on long-term debt	15,297	8,218
Total expenses	16,316,429	17,784,262
Changes in net position	6,358,811	(1,952,345)
Net position - beginning of year	16,636,378	17,379,505
Net position - end of year	\$ 22,995,189	\$ 15,427,160

#### Revenue by Source – Governmental Activities



#### Expense by Function/Program – Governmental Activities



#### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the County's financing requirements.

As of September 30, 2024, the County's governmental funds reported combined ending fund balances of \$9,255,154, a decrease of \$161,643 in comparison with the prior year. Of the ending fund balance, \$2,637,299 is considered unassigned and can be spent at the discretion of the Board and \$2,474,719 is considered restricted, which represents the ending fund balances of the County's special revenue funds and court related IV-D grant reimbursements.

The General Fund is the chief operating fund of the County. At September 30, 2024, the unassigned fund balance of the General Fund was \$2,662,348. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 24% of total General Fund expenditures. As of September 30, 2024, the fund balance of the General Fund decreased by \$243,437 when compared to the prior fiscal year ending fund balance.

The EMS and Volunteer Fire Department Fund is used to account for revenues and expenditures related to ambulance services for county residents. During the current fiscal year, the Emergency Medical Service's fund balance decreased by (\$114,955). The change is attributable to expenditures exceeding the related revenues and budgeted general fund subsidy. The ending fund balance of the EMS and Volunteer Fire Department Fund was \$170,902.

The Special Law Enforcement Fund is used to account for revenues and expenditures associated with the collection of forfeitures used to improve the County's Sheriff Department. The Special Law Enforcement Fund balance increased during the fiscal year by \$145,612. The Special Law Enforcement Fund had an ending fund balance of \$1,646,455.

The Local Housing Assistance Fund is used to account for revenues and expenditures associated with repairing low and moderate income homes. Also, the funds can be used to assist with down payments in purchasing new homes. During the fiscal year, the fund balance of the Local Housing Assistance Fund had no change in fund balance as revenues and expenditures were equal. There is no fund balance in the Local Housing Assistance Fund as any unspent funds are considered unearned revenues.

The Transportation Trust Fund is used to account for all revenues and expenditures for the County's transportation system. During the fiscal year, the fund balance of the Transportation Trust Fund decreased \$1,347. The fund balance in the Transportation Trust Fund was \$191,838 at year end.

#### General Fund Budgetary Highlights

Significant variations between original and final budget amounts were due to revenues received that were unanticipated in the original budget and the associated expenditures.

Actual expenditures in the general fund were \$11,069,118 less than final budget amounts. The main reason for this is primarily due to grants awarded but not spent prior to year-end.

#### Capital Assets

The County's balance in capital assets for its governmental type activities as of September 30, 2024 amounted to \$23,452,379 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, infrastructure, vehicles, and equipment.

The following is a summary of the County's Capital Assets:

	Government	tal Activities
	2024	2023
Land	\$ 1,143,736	\$ 1,077,564
Construction in progress	8,235,845	1,004,628
<b>Building and improvement</b>	8,364,029	8,257,100
Equipment	11,405,889	10,008,362
Infrastructure	17,587,532	17,576,808
Right to use assets	493,558	493,558
Accumulated depreciation	(23,778,210)	(22,256,128)
Total	\$ 23,452,379	\$ 16,161,892
•	_	

Additional information on the County's capital assets can be found in the Notes to the Financial Statements in the note entitled Capital Assets on page 36.

#### Long-Term Debt

A summary of long-term debt obligations and other long-term liabilities of the County follows:

	Governmental Activities						
		2024		2023			
Lease liabilities	\$	365,262	\$	554,309			
Compensated absences		365,697		620,823			
Total OPEB liability		120,597		102,608			
Net pension liability	1	0,650,665	1	0,955,616			
Total	\$1	1,502,221	\$1	2,233,356			

Additional information on the County's long-term debt can be found in the Notes to the Financial Statements in the note entitled Long-Term Debt on page 37.

#### **Economic Factors and Next Year's Budget**

There are many challenges facing local governments today. The County continues to see increases in state mandated expenditures without increases in state revenue. Unfortunately, this trend is expected to continue. Conversely, mandated expenditures, such as retirement expense, have, and are expected to continue to increase.

#### **Requests for Information**

This financial report is designed to provide a general overview of Union County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Clerk of Courts Office, 55 West Main Street - Room 103, Lake Butler, Florida 32054.

#### UNION COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2024

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 6,211,825
Investments	844,112
Accounts receivable, net	567,203
Due from other governments	5,133,991
Due from fiduciary funds	25,804
Prepaid items	2,000
Capital assets:	
Non-depreciable	9,379,581
Depreciable, net	14,072,798
Total assets	\$ 36,237,314
DEFERRED OUTFLOWS	
Deferred outflows related to pensions	\$ 3,094,478
Deferred outflows related to OPEB	46,588
Total deferred outflows	\$ 3,141,066
LIABILITIES	
Accounts payable and accrued liabilities	\$ 2,366,232
Due to other governments	138,262
Due to fiduciary funds	1,600
Unearned revenues	1,023,687
Noncurrent liabilities:	, ,
Due within one year	197,815
Due in more than one year	533,144
Total OPEB liability	120,597
Net pension liability	10,650,665
Total liabilities	\$ 15,032,002
Total habitates	7 13,032,002
DEFERRED INFLOWS	
Deferred inflows related to pensions	\$ 1,271,151
Deferred inflows related to OPEB	80,038
Total deferred inflows	\$ 1,351,189
NET POSITION	
Net investment in capital assets	\$ 23,087,117
Restricted for:	
Court operations	95,436
Law enforcement	1,986,914
Transportation	191,838
Library	55,877
Building inspections	50,973
Other purposes	93,681
Unrestricted	(2,566,647)
Total net position	\$ 22,995,189
rotal lict position	7 22,333,103

#### UNION COUNTY, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2024

		Charges for	Operating Grants and	Capital Grants and	
Functions/Programs	Expenses	Services	Contributions	Contributions	Total
Governmental activities:					
General government	\$ 2,779,705	\$ 458,482	\$ 345,984	\$ -	\$ (1,975,239)
Public safety	7,156,189	1,695,833	3,505,607	36,686	(1,918,063)
Physical environment	1,555,538	687,926	43,449	-	(824,163)
Economic environment	360,584	-	363,529	-	2,945
Transportation	2,172,927	6,068	1,360,820	4,391,245	3,585,206
Human services	276,087	-	-	-	(276,087)
Culture and recreation	510,242	-	92,934	-	(417,308)
Court related	1,489,860	211,508	639,408	-	(638,944)
Interest expense	15,297				(15,297)
Total	\$ 16,316,429	\$ 3,059,817	\$ 6,351,731	\$ 4,427,931	(2,476,950)
	General revenue	es:			
	Property taxes	;			3,552,932
	Sales taxes - lo	cal option			1,075,107
	Telecommunic	cation tax			50,356
	Intergovernme	ental revenues			3,810,773
	Miscellaneous				346,593
	Total genera	l revenues			8,835,761
	Change in net po	6,358,811			
	Net position - be	eginning of year, as	s restated		16,636,378
	Net position - er	nd of year			\$ 22,995,189

#### UNION COUNTY, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

		General Fund	V	EMS and folunteer Department	Eı	Special Law nforcement	Tra	nsportation Trust Fund		Local Housing		Nonmajor overnmental Funds		Total
ASSETS	<b>.</b>	1 002 666	,	00.470	,	001 530	4	1 010 022	<b>,</b>	627 200	4	000 000	Ś	6 244 825
Cash and cash equivalents	\$	1,902,666	\$	99,479	\$	801,520 844,112	\$	1,919,933	\$	627,299	\$	860,928	\$	6,211,825 844,112
Investments		- 136,592		442.006		844,112		-		-		7.045		,
Accounts receivable, net		2,000		412,086		-		-		-		7,845		556,523 2,000
Prepaid items  Due from other governments		3,085,638		600		823		1,699,798		-		357,812		5,144,671
Due from other governments  Due from other funds		2,745,137		12,778		-		47,207		-		1,446		2,806,568
	_		<u>_</u>		Ś	1,646,455	Ś		_	627,299	_		ċ	15,565,699
Total assets	\$	7,872,033	\$	524,943	Ş	1,646,455	\$	3,666,938	\$	627,299	\$	1,228,031	Ş	15,505,099
LIABILITIES AND FUND BALANCES														
Liabilities														
Accounts payable	\$	1,051,366	\$	133,549	\$	-	\$	981,558	\$	-	\$	15,306	\$	2,181,779
Accrued expenses		105,194		34,328		-		13,542		-		31,389		184,453
Due to other governments		133,003		-		-		-		-		21,914		154,917
Due to other funds		13,783		186,164		-		2,480,000		-		102,417		2,782,364
Unearned revenues		307,153		-		-		-		627,299		72,580		1,007,032
Total liabilities		1,610,499		354,041			_	3,475,100		627,299	_	243,606	_	6,310,545
Fund balances														
Nonspendable:														
Prepaid items		2,000		-		-		-		-		-		2,000
Restricted for:														
Court operations		-		-		-		-		-		95,436		95,436
Law enforcement		-		-		1,646,455				-		340,459		1,986,914
Transportation		-		-		-		191,838		-		-		191,838
Library				-		-		-		-		55,877		55,877
Building inspections		50,973		-		-		-		-		-		50,973
Other purposes		-		-		-		-		-		93,681		93,681
Assigned to:		62.042												62.042
Court operations Emergency medical services and volunteer fire		62,843		170,902		-		-		-		-		62,843
Solid waste and animal control		-		170,902		-		-		-		-		170,902 236,525
		-		-		-		-		-		236,525		,
Emergency management		-		-		-		-		-		162,447		162,447
Jail reconstruction Health reimbursement		223,366 180,271		-		-		-		-		-		223,366 180,271
		,		-		-		-		-		-		
Major future projects		1,378,821		-		-		-		-		-		1,378,821
Subsequent year's budget		1,700,912		-		-		-		-		-		1,700,912
Unassigned		2,662,348		470.000				- 404 032						2,662,348
Total fund balances		6,261,534		170,902		1,646,455		191,838		-		984,425		9,255,154
Total Liabilities and Fund Balances	\$	7,872,033	\$	524,943	\$	1,646,455	\$	3,666,938	\$	627,299	\$	1,228,031	\$	15,565,699

## UNION COUNTY, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2024

Total fund balances - Governmental Funds		\$ 9,255,154
Amounts reported for governmental activities in the statement of activities are different because:		
Capital assets used in governmental activities are not financial resources and,		
therefore, are not reported in the funds.		
Total governmental capital assets	47,230,589	
Less: accumulated depreciation	(23,778,210)	23,452,379
On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not suffic for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.  Net pension liability	ient (10,650,665)	
Deferred outflows related to pensions	3,094,478	
Deferred inflows related to pensions	(1,271,151)	(8,827,338)
On the governmental fund statements, an OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the County's OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.	)	
Total OPEB liability	(120,597)	
Deferred outflows related to OPEB	46,588	
Deferred inflows related to OPEB	(80,038)	(154,047)
Long-term liabilities, including bonds payable and notes payable, are not due and paya in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:	able	
Leases payable	(365,262)	
Compensated absences	(365,697)	(730,959)
Net position of governmental activities		\$ 22,995,189

## UNION COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Fund	EMS and Volunteer Fire Department	Special Law Enforcement	Transportation Trust Fund	Local Housing	Nonmajor Governmental Funds	Total
Revenues							
Taxes	\$ 4,505,682	\$ -	\$ -	\$ 1,017,663	\$ -	\$ 172,713	\$ 5,696,058
Licenses and permits	262,217	304,378	-	-	-	308,410	875,005
Intergovernmental	6,992,834	194,235	-	4,733,490	363,529	1,200,600	13,484,688
Charges for services	542,797	1,114,541	-	3,632	-	203,157	1,864,127
Fines and forfeitures	41,148	-	85,617	-	-	4,886	131,651
Miscellaneous revenues	129,793	13,611	59,995	7,214	26,506	324,434	561,553
Total revenues	12,474,471	1,626,765	145,612	5,761,999	390,035	2,214,200	22,613,082
Expenditures							
Current:							
General government	3,075,687	-	-	-	-	-	3,075,687
Public safety	3,837,940	2,110,399	-	-	-	1,111,258	7,059,597
Physical environment	198,158	-	-	-	-	1,213,700	1,411,858
Economic environment	8,149	-	-	-	377,435	-	385,584
Transportation	-	-	-	1,121,745	-	-	1,121,745
Human services	251,824	-	-	-	-	-	251,824
Culture and recreation	111,019	-	-	-	-	299,291	410,310
Court related	983,262	-	-	-	-	23,920	1,007,182
Capital outlay	2,624,925	181,321	-	4,735,437	-	304,911	7,846,594
Debt service and lease payments:							
Principal	-	-	-	189,047	-	-	189,047
Interest				15,297			15,297
Total expenditures	11,090,964	2,291,720	-	6,061,526	377,435	2,953,080	22,774,725
Excess (deficiency) of revenues over							
expenditures	1,383,507	(664,955)	145,612	(299,527)	12,600	(738,880)	(161,643)
Other financing sources (uses)							
Transfers in	12,600	550,000	-	300,874	_	788,670	1,652,144
Transfers out	(1,639,544)	, -	-	· -	(12,600)	· -	(1,652,144)
Total other financing sources (uses)	(1,626,944)	550,000	-	300,874	(12,600)	788,670	-
Net change in fund balances	(243,437)	(114,955)	145,612	1,347	-	49,790	(161,643)
Fund balances, beginning of year	6,504,971	285,857	1,500,843	190,491	-	934,635	9,416,797
Fund balances, end of year	\$ 6,261,534	\$ 170,902	\$ 1,646,455	\$ 191,838	\$ -	\$ 984,425	\$ 9,255,154

# UNION COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2024

Net change in fund balances-total governmental funds	\$ (161,643)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.	
Capital outlay	7,846,594
Removal of the net book value of capital assets disposed of	(69,127)
Depreciation expense	(1,691,443)
The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds.	
Repayment of principal of long-term debt	189,047
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes in:	
Net change in compensated absences	255,126
Net pension liability and related deferred outflows and inflows	(7,344)
Total OPEB liability and related deferred outflows and inflows	(2,399)
Change in net position of governmental activities	\$ 6,358,811

# UNION COUNTY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Custodial Funds	
ASSETS		
Cash and cash equivalents	\$	323,756
Receivables		384
Due from Board of County Commissioners		1,600
Total assets	\$	325,740
LIABILITIES  Accounts payable and accrued expenses  Due to individuals  Due to Board of County Commissioners	\$	9,850 2,904 25,804
Due to other governments		176,017
Total liabilities	\$	214,575
NET POSITION RESTRICTED FOR OTHERS	\$	111,165

# UNION COUNTY, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Custodial Funds	
Additions		
Taxes	\$	6,616,456
Charges for services		40,219
Permits, fees, and special assessments		198,841
Court related		1,602,756
Total additions		8,458,272
Deductions Court related payments		1,004,995
Payments to individuals		200,231
Payments to other governments		7,247,133
Payments to BOCC		25,059
Payments to constitutional officers		
Total deductions		8,477,418
Net change in fiduciary net position		(19,146)
Net position, beginning of year		130,311
Net position, end of year	\$	111,165

#### (1) Summary of Significant Accounting Policies:

The financial statements of the Union County, Florida (the County), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the County's significant accounting policies:

(a) **Reporting entity**—The Board of County Commissioners (the Board) is the legislative and governing body of the County. It operates under a non-charter form of government pursuant to the authority provided in the Constitution of the State of Florida and consists of five elected officials. Union County was established by Chapter 8516, Laws of Florida in 1921. The Clerk of the Circuit Court serves as Clerk to the Board pursuant to Section 125.17, Florida Statutes.

The Union County Special Library District is considered a component unit of the County. The Special Library District's financial transactions have been blended into the County's financial statements as a Special Revenue Fund, titled Public Library, as the governing body is substantively the same as the governing body of the County and the County has operational responsibility for and a financial burden/benefit relationship with the district. The Board of County Commissioners established the Special Library District in July 1988, by adopting Ordinance 88-03. The Special Library District was created under the authority granted by Florida Statute Section 125.01.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board, Clerk of the County Court, and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit Court are funded by fees collected by that office. The Tax Collector's salary and benefits are funded by the Board; all other expenditures are funded by fees collected by that office. Excess fees of the Tax Collector are returned to the Board at the end of the fiscal year.

(b) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole. In addition, they report information on all of the non-fiduciary activities of the County. For the most part, the effect of inter-fund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses, of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in one column in the fund financial statements.

(c) Measurement focus and basis of accounting—The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### (1) Summary of Significant Accounting Policies: (Continued)

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Custodial funds are also reported using the *economic resources measurement focus*.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is 60 days.

Property taxes, special assessments, intergovernmental revenues, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, certain expenditure relating to future periods, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County reports the following major governmental funds:

General Fund — The General fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund. Additionally, the general fund also accounts for activities related to the general fund of each constitutional officer.

Emergency Medical Services and Volunteer Fire Department – The Emergency Medical Services and Volunteer Fire Department fund (a special revenue fund) is used to account for ambulance and emergency medical and fire assistance to Union County residents. Revenues primarily consist of charges for services and special assessments.

Special Law Enforcement Trust Fund — The Special Law Enforcement Trust fund (a special revenue fund) is used to account for the proceeds of forfeitures collected by the County and used to enhance the County's Sheriff Department. Revenues primarily consist of proceeds from seizures of property.

Transportation Trust Fund – The Transportation Trust Fund is used to account for all revenues and expenditures for the County's transportation system. Revenues primarily consist of use taxes and federal and state grants.

Local Housing Assistance Trust Fund – The Local Housing Assistance Trust Fund is used to account for all revenues and expenditures related to the County's affordable housing initiatives. Revenues primarily consist of federal grants.

#### (1) Summary of Significant Accounting Policies: (Continued)

The County reports the following other fund type:

Custodial Funds — Custodial funds are used to account for assets held by the County in a custodial or agency capacity.

- (d) **Cash and investments**—The institutions in which the County's monies are deposited are certified as a "Qualified Public Depository," as required under the Florida Public Deposits Act. This law requires every qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of an amount to be determined by the State Treasurer and requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits are insured by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.
- (e) Receivables—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" and are eliminated in the government-wide financial statements. All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management's analysis of historical trends.
- (f) **Prepaid items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and fund financial statements. Prepaid items are recognized as expenses when the related expenses are incurred.
- (g) Capital assets—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the County. Capital assets are defined by the County as assets with an initial individual cost of \$5,000 or more and an estimated useful life of more than one-year. Such assets are recorded at historical cost, if purchased or constructed. Donated assets are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings and Improvements Infrastructure (Roads and Bridges) Vehicles	5 – 39 years 20 years 3 – 10 years
Machinery and Equipment	3 – 10 years

(h) **Compensated absences**—The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. Gross additions and deletions for compensated absences were not determined, accordingly, only the net change in the accumulated value of compensated absences is shown for the current fiscal year. The compensated absences liability is primarily liquidated by the general fund.

#### (1) Summary of Significant Accounting Policies: (Continued)

- (i) **Unearned revenues**—Unearned revenue reported in the governmental fund financial statements represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as unearned. These unearned revenues are primarily related to unearned grant revenue.
- (j) **Long-term obligations**—In the government-wide financial statements, long-term debt obligations are reported as liabilities on the statement of net position. The compensated absences and net pension liabilities have been liquidated in the past by the reporting units of the underlying employees, including primarily the general fund, with some smaller amounts paid by other governmental funds.
- (k) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only items in this category consist of deferred amounts related to pensions and OPEB, as discussed further in Notes (9) and (10), respectively.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only items in this category in Notes (9) and (10), respectively.

(I) **Fund Balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. The following classifications describe the relative strength of applicable spending constraints:

*Nonspendable* — amounts not available to be spent or not in spendable form, such as inventory and prepaid items.

Restricted – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or by enabling legislation.

Committed – amounts the County intends to use for a specific purpose as expressed at the highest level of decision-making authority by the Board of County Commissioners.

Assigned – amounts the County intends to use for a specific purpose. Intent can be expressed by Board of County Commissioners or by an official or body which the Board delegates authority via a formal vote or resolution.

*Unassigned* – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The County does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the County's general practice when expenditure is incurred for purposes for which both restricted and unrestricted resources are available; the County considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds and finally, unassigned funds, as needed.

### (1) Summary of Significant Accounting Policies: (Continued)

(m) **Net position**—The government-wide financial statements utilize a net position presentation. Net position is presented in three components — net investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets consists of capital assets including leased assets, net of accumulated depreciation and amortization and reduced by the outstanding balances of any external bonds, notes or other borrowings attributable to the acquisition, construction or improvement of those assets.

*Restricted* consists of amounts that have constraints placed on them either externally by third parties (e.g., creditors, grantors, and contributors) or by law through constitutional provisions or enabling legislation.

*Unrestricted* consists of net position that does not meet the definition of "net investment in capital assets" or "restricted."

(n) **Property taxes**—Property tax revenues are recognized when levied, to the extent that they result in current receivables. Details of the property tax calendar are presented below:

Lien date January 1 Levy date October 1

Discount periods November – February

No discount period March Delinquent date April 1

(o) **Budgets and budgetary accounting**—Annual budgets are legally adopted by the Board of County Commissioners, on a basis consistent with generally accepted principles for the General Fund and special revenue funds. Formal budgetary integration is employed as a management control device during the year for all governmental funds.

The annual budget is prepared at the fund, department, and division level. The department directors submit requests for appropriations to the Clerk of Courts. The Clerk submits a recommended budget to the Board of County Commissioners. Public hearings on the proposed budget are held in September. On or before October 1, the budget is adopted by the Board of County Commissioners. Transfers between funds require Board approval. If during the fiscal year, there are additional available revenues for appropriation in excess of those estimated in the budget; the Board may make supplemental appropriations for the year, up to the amount of such excess revenues. Appropriations in all funds lapse at the close of the fiscal year to the extent that it has not been re-budgeted in the following fiscal year. The fund is the legal level of budgetary control.

- (p) **Impact fees**—The County has not adopted any ordinances or resolutions to levy impact fees in accordance with Section 163.31801, *Florida Statutes*.
- (q) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

### (2) Reconciliation of Government-Wide and Fund Financial Statements:

- (a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position—Following the governmental fund balance sheet is a reconciliation between fund balance total governmental funds and net position governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.
- (b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

#### (3) Deposits and Investments:

Florida Statutes authorize the County to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

The Florida Local Government Investment Trust (FLGIT) is a local government investment pool created by the Florida Association of Court Clerks and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on longer term securities with the highest credit ratings. The effective maturity of the underlying investment is five years or less. At year end, the FLGIT was invested in money markets, treasury notes, asset-backed securities and Federal agency obligations. The investment type is subject to some market risk due to fluctuating prices and liquidity risk due to advance redemption notification requirements. However, it has a professional investment advisor and an investment advisory board. The FLGIT Day to Day maintains a credit rating of AAAm by Fitch Ratings' and the weighted average maturity of the funds was 1.0.10 days. The FLGIT Short Term Bond maintains a credit rating of AAAf by Fitch Ratings' and the weighted average maturity of the funds was 1.86 years, with a Bond Fund Volatility Ratings of S1. A copy of FLGIT's most recent financial statements can be found at http://floridatrustonline.com. At September 30, 2024, the County had \$1,769,836 invested with FLGIT Day to Day and \$844,112 invested with FLGIT Short Term Bond Fund. The fair value of the County's position in the pool is the same as the value of the pool shares.

*Interest Rate Risk.* The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The County places no limit on the amount that may be invested in any one issuer.

### (4) Interfund Balances and Transfers:

The County makes routine transfers between its funds in the course of the fiscal year. The principle purposes of these transfers are to allocate resources for debt service, construction or other capital projects, and to provide operating subsidies. These transfers are consistent with the activities of the funds involved. Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Funds.

Transfers from/to other funds for the year ended September 30, 2024, were as follows:

	Transfers In								
Transfers Out	Gen	eral Fund		EMS	Trar	nsportation Trust		onmajor rernmental	Total
Governmental Funds General Fund	\$	-	\$	550,000	\$	300,874	\$	788,670	\$ 1,639,544
Local Housing		12,600		-				-	 12,600
Total	\$	12,600	\$	550,000	\$	300,874	\$	788,670	\$ 1,652,144

Various funds occasionally owe other fund short-term balances following split activity or other adjustments due to the County's utilization of separate physical bank accounts for majority of individual funds in lieu of a pooled cash system. All such balances are expected to be repaid in the subsequent fiscal year.

As of September 30, 2024, interfund balances consisted of:

				Due from C	Other F	Funds				
Due to Other Funds	General Fund	d	Volu	MS and inteer Fire partment	Tran	sportation Trust	onmajor ernmental	Fiduci	iary Funds	Total
Governmental Funds										
General Fund	\$ -	-	\$	12,778	\$	84		\$	921	\$ 13,783
EMS	186,16	4		-		-	-		-	186,164
Transportation Trust	2,480,00	00		-		-	-		-	2,480,000
Nonmajor Governmental	55,29	94		-		47,123	-		-	102,417
Fiduciary Funds	23,67	9				-	1,446		679	25,804
Total	\$ 2,745,13	7	\$	12,778	\$	47,207	\$ 1,446	\$	1,600	\$ 2,808,168

### (5) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2024, was as follows:

Governmental activities:	Balance				Balance		
		09/30/23	_	Increases	De	creases	 09/30/24
Capital assets not being depreciated:							
Land	\$	1,146,211	\$	-	\$	(2,475)	\$ 1,143,736
Construction in progress		1,572,713		6,700,921		(37,789)	 8,235,845
Total assets not being depreciated		2,718,924		6,700,921		(40,264)	 9,379,581
Capital assets being depreciated:							
Buildings and Improvements		8,403,114		35,901		(74,986)	8,364,029
Infrastructure - Roads		17,587,532		-		-	17,587,532
Vehicles		4,573,376		725,633		(41,582)	5,257,427
Library Materials		256,743		-		-	256,743
Machinery and Equipment		5,655,364		384,139		(147,784)	5,891,719
Right-to-use Assets		493,558				-	493,558
Total assets being depreciated		36,969,687	_	1,145,673		(264,352)	37,851,008
Less accumulated depreciation for:							
Buildings and Improvements		(4,810,647)		(227,155)		46,686	(4,991,116)
Infrastructure - Roads		(8,776,284)		(770,064)		-	(9,546,348)
Vehicles		(3,508,677)		(363,171)		41,582	(3,830,266)
Library Materials		(251,913)		(3,326)		-	(255,239)
Machinery and Equipment		(4,842,477)		(229,015)		147,221	(4,924,271)
Right-to-use Assets		(132,258)		(98,712)		-	(230,970)
Less: accumulated depreciation		(22,322,256)		(1,691,443)		235,489	(23,778,210)
Total capital assets being depreciated, net		14,647,431		(545,770)		(28,863)	14,072,798
Governmental activities capital assets, net	\$	17,366,355	\$	6,155,151	\$	(69,127)	\$ 23,452,379

Depreciation expense was charged to programs for the County as follows:

Governmental Activities	
General Government	\$ 151,325
Public Safety	413,450
Physical Environment	98,673
Transportation	833,838
Human Services	24,263
Court Related	59,502
Culture and Recreation	 110,392
Total Depreciation Expense	\$ 1,691,443

### (6) Long-Term Debt:

Leases Payable

The County leases heavy equipment under various agreements classified as leases payable. The agreements bear interest rates of 3.00% to 4.38%. The following schedule provides future debt service requirements of the leases payable:

Year Ending					
September 30,	P	rincipal	I	nterest	 Total
2025	\$	75,916	\$	12,453	\$ 88,369
2026		78,847		9,496	88,343
2027		160,802		4,002	164,804
2028		49,697		1,290	50,987
2029		_			 
Total	\$	365,262	\$	27,241	\$ 392,503

Amortization of leased equipment under lease payable is included with depreciation expense.

Long-term liability activity for the year ended September 30, 2024 was as follows:

	Beginning Balance 0/30/2023	A	dditions	Re	ductions	Ending Balance /30/2024	 e Within ne Year
Governmental activities:							
Leases payable	\$ 554,309	\$	-	\$	(189,047)	\$ 365,262	\$ 75,916
Compensated absences	620,823		302,483		(557,609)	365,697	121,899
Governmental Activities-							
Total Long-Term Liabilities	\$ 1,175,132	\$	302,483	\$	(746,656)	\$ 730,959	\$ 197,815

### (7) Joint Venture and Jointly-Governed Organization:

New River Public Library Cooperative

The governments of Baker, Bradford, and Union Counties established the New River Public Library Cooperative (the Cooperative) through an interlocal agreement, executed in 1996. The Cooperative was established to provide a single library administrative unit for the citizens of the tri-county region, in order to provide free library service to its residents. The Cooperative is governed by a Board of Directors, whose members are appointed by each participating government. The County has an ongoing financial responsibility for the continued existence of the Cooperative.

### (7) Joint Venture and Jointly-Governed Organization: (Continued)

The Cooperative's condensed financial information, as of and for the year ended September 30, 2023, (latest available information), is hereafter presented:

Total Assets	\$ 542,956
Total Deferred Outflows of Resources	52,921
Total Liabilities	225,250
Total Deferred Inflow of Resources	18,474
Total Net Position	352,019
Total Revenues	325,510
Total Expenses	426,089
Change in Net Position	(100,579)

A copy of the Cooperative's financial statements can be obtained by written request at the following address: 110 North Lake Avenue, Lake Butler, Florida 32054.

#### New River Solid Waste Association

The governments of Baker, Bradford, and Union Counties established the New River Solid Waste Association (the Association) through an interlocal agreement, executed on July 5, 1988. The Association was established to provide a regional approach to solid waste management for the citizens of the tricounty region, without regard to political or governmental boundaries, in order to promote and protect the public health, welfare and safety of the citizens. The Association has all the powers and authorities enumerated in Florida Statute, Chapter 163.01, Florida Interlocal Cooperation Act of 1969, plus additional powers as described in the interlocal agreement, including the ability to acquire real or personal property, the ability to sue and be sued, and the ability to incur debts, borrow money, and issue evidences of indebtedness. The County has an ongoing financial responsibility for the continued existence of the Association.

The Association is governed by a Board of Directors, whose members are appointed by each participating government. The Board of Directors has control over the budgeting and financing of the Association.

The County received distributions (host fees) from the Association in the amount of \$200,000 in fiscal year 2024. The Association's condensed financial information, as of and for the year ended September 30, 2023, is presented:

Total Assets	\$ 70,277,889
Total Deferred Outflows of Resources	310,908
Total Liabilities	15,813,774
Total Deferred Inflows of Resources	210,349
Total Net Position	54,564,674
Total Revenues	9,552,590
Total Non-Operating Revenues (Expenses)	564,732
Total Operating Expenses	5,415,376
Change in Net Position	4,701,946

A copy of the Association's financial statements can be obtained by written request at the following address: Post Office Box 647, Raiford, Florida 32083.

### (8) Contingencies:

Various suits and claims arising in the ordinary course of the County's operations, some of which involve substantial amounts, are pending against the County.

The ultimate effect of such litigation cannot be ascertained at this time. However, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the County or the results of its operations, nor is it anticipated that any material amount will be paid for claims and judgments in the next fiscal year.

### (9) Employees' Retirement Plans:

### Florida Retirement System

### **Plan Description and Administration**

The County participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the County's eligible employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

### (9) Employees' Retirement Plans: (Continued)

#### **Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

### **Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site (www.myfloridacfo.com). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services Division of Retirement, Research, and Education Services P.O. Box 9000 Tallahassee, FL 32315-9000 850-488-5706 or toll free at 877-377-1737

### (9) <u>Employees' Retirement Plans:</u> (Continued)

#### **Contributions**

The County participates in certain classes of FRS membership. Each class had descriptions and contribution rates in effect during the year ended September 30, 2024, as follows (contribution rates are in agreement with the actuarially determined rates):

FRS Membership Plan & Class	Through June 30, 2024	After June 30, 2024
Regular Class	13.57%	13.63%
Senior Management (SMSC)	34.52%	34.52%
Special Risk	32.67%	32.79%
Elected Official Class	58.68%	58.68%
DROP	21.13%	21.13%

Current-year employer HIS contributions were made at a rate of 2.00% of covered payroll, which are included in the above rates.

For the plan year ended June 30, 2024, actual contributions made for employees participating in FRS and HIS were as follows:

Entity Contributions – FRS	\$ 1,235,143
Entity Contributions – HIS	129,401
Employee Contributions – FRS	194,101

### Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2024, the entity reported a liability related to FRS and HIS as follows:

	N	et Pension
Plan		Liability
FRS	\$	8,362,495
HIS		2,288,170
Total	\$	10,650,665

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2024, and June 30, 2023, the County's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2024	2023
FRS	0.021617059%	0.021528344%
HIS	0.015253472%	0.014968841%

### (9) **Employees' Retirement Plans:** (Continued)

For the year ended June 30, 2024, pension expense was recognized related to the FRS and HIS plans as follows:

Plan	Pen	sion Expense
FRS	\$	1,239,302
HIS		132,588
Total	\$	1,371,890

Deferred outflows/inflows related to pensions:

At September 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FI	RS	Н.	IS
	Deferred	Deferred	Deferred	Deferred
	Outflows of	Inflows of	Outflows of	Inflows of
	Resources	Resources	Resources	Resources
Differences between expected and actual experience	\$ 844,837	\$ -	\$ 22,094	\$ (4,394)
Changes of assumptions	1,146,156	-	40,495	(270,890)
Net difference between projected and actual investment	: € -	(555,815)	-	(828)
Change in proportionate share	494,197	(379,502)	197,691	(59,722)
Contributions subsequent to measurement date	316,235		32,773	
Total	\$ 2,801,425	\$ (935,317)	\$ 293,053	\$ (335,834)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

	FRS	 HIS	Total
2025	\$ (163,604)	\$ 5,520	\$ (158,084)
2026	1,404,620	(7,748)	1,396,872
2027	199,432	(32,906)	166,526
2028	32,013	(22,429)	9,584
2029	77,412	(13,623)	63,789
Thereafter		 (4,368)	(4,368)
	\$ 1,549,873	\$ (75,554)	\$ 1,474,319

### Actuarial assumptions:

The actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2024 for the period July 1, 2018, through June 30, 2023. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

### (9) **Employees' Retirement Plans:** (Continued)

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.50%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.70%. This rate is consistent with the prior year rate of 6.70%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.93% was used to determine the total pension for the program. This rate increased from the prior year rate, which was 3.65%. Mortality assumptions for both plans were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2021 details.

#### Long-term expected rate of return:

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2024, the FRS Actuarial Assumptions Conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Expected Rate of Return
Cash	1.0%	3.3%
Fixed income	29.0%	5.7%
Global equities	45.0%	8.6%
Real estate	12.0%	8.1%
Private equity	11.0%	12.4%
Strategic investments	2.0%	6.6%
Total	100.0%	

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the proportionate shares of the FRS and HIS net pension liability of the entity calculated using the current discount rates, as well as what the entity's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with % Decrease	L at Current scount Rate	NPL with % Increase
FRS HIS	6.70% 3.93%	\$ 14,709,336 2,604,787	\$ 8,362,495 2,288,170	\$ 3,045,670 2,025,326

### (10) Other Post-Employment Benefits (OPEB):

**Plan Description**—No assets are held in trust for payment of the OPEB liability as the County had no OPEB liability other than as arising from the implicit rate subsidy, as discussed in the following paragraph.

Retirees and their dependents are permitted to remain covered under the County's respective health care plans as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Benefits Provided**—The Other Post-Employment Benefit Plan is a single-employer benefit plan administered by the County. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the County is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the "implicit rate subsidy."

**Plan Membership**—At September 30, 2023, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	102
------------------	-----

**Total OPEB Liability**—The County's total OPEB liability of \$120,597 was measured as of September 30, 2024.

**Actuarial Assumptions and Other Inputs**—The total OPEB liability at the September 30, 2024 measurement date was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation	3.00%
Salary increases	3.50%
Discount rate	4.87%
Healthcare cost trend rate	4.50 - 7.50%

The County does not a have a dedicated trust to pay retiree healthcare benefits. The discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as of September 30, 2024.

Mortality rates were based on the PubG.H-2010 General Mortality Table.

### (10) Other Post-Employment Benefits (OPEB): (Continued)

Changes in the OPEB liability for the fiscal year ended September 30, 2024, were as follows:

	tal OPEB iability
Balance at September 30, 2023	\$ 102,608
Changes for a year:	 
Service cost	7,162
Interest	4,920
Difference between expected & actual experience	-
Changes of assumptions	9,088
Benefit payments	 (3,180)
Net changes	 17,990
Balance at September 30, 2024	\$ 120,597

Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the County calculated using the discount rate of 4.87%, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.87%) or 1% higher (5.87%) than the current rate:

	Current Discount					
	1% Decrease		Rate		1% Increase	
Total OPEB Liability	\$	132,474	\$	120,597	\$	109,919

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:

The following presents the total OPEB liability of the County as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.50% decreasing to 3.50%) or 1% higher (8.50% decreasing to 5.50%) than the current healthcare cost trend rates (7.50% decreasing to 4.50%):

	1%	Current 1% Decrease Trend Rates			1% Increase	
Total OPEB Liability	\$	106.488	\$	120.597	\$	137.674

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended September 30, 2024, the County recognized OPEB expense of \$5,579. At September 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 Outflows of sources	 d Inflows of sources
Differences between expected and actual experience	\$ 17,764	\$ -
Changes of assumptions	 28,857	 95,661
Total	\$ 42,621	\$ 95,661

### (10) Other Post-Employment Benefits (OPEB): (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:	Am	ortization
2025	\$	(6,502)
2026		(6,502)
2027		(6,502)
2028		(6,502)
2029		(4,926)
Thereafter		(2,516)

### (11) Commitments:

The County had active construction projects as of September 30, 2024. The projects included courthouse restoration and security improvements, road resurfacing and reconstruction, and public safety complex and agriculture education building construction. All projects are primarily funded by grant agreements. At September 30, 2024, the County's commitments with contractors were as follows:

Projects	 Total Adjusted Contract Amounts	penditures Through tember 2024	Remaining ommitment
Public Safety	\$ 17,720,100	\$ 1,988,637	\$ 15,731,463
Physical Environment	750,000	264,206	485,794
Transportation	26,456,627	5,843,326	20,613,301
Court Related	 789,996	107,847	 682,150
	\$ 45,716,723	\$ 8,204,016	\$ 37,512,707

#### (12) Restatements of Beginning Net Position:

During the fiscal year ending September 30, 2024, management became aware of the following errors in the beginning balances of net position: overstated governmental fund capital assets. The net effect of these adjustments on beginning net position were as follows:

	G	overnmental
		Activities
9/30/23, as previously reported	\$	15,431,915
Adjustment to capital assets		1,204,463
9/30/23, as restated	\$	16,636,378

### (13) Recent Accounting Pronouncements:

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the County's financial statements:

GASB issued Statement No. 101, *Compensated Absences*, in June 2022. GASB Statement No. 101 amends the existing guidance related to the calculation and disclosures surrounding the liability for compensated absences. The provisions for GASB 101 are effective for fiscal years beginning after December 15, 2023.

GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. The objective of GASB 102 is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The effective date for implementation is fiscal years beginning after June 15, 2024, and all reporting periods thereafter.

GASB issued Statement No. 103, Financial Reporting Model Improvements, in April 2024. The objective of GASB 103 improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The effective date for implementation is fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, in September 2024. GASB Statement No. 104 requires governments to disclose separate information about specific types of capital assets and establishes criteria for identifying and reporting capital assets held for sale. The objective of GASB 104 is to enhance transparency and improve the usefulness of financial statements for stakeholders by providing more detailed information on these assets. The provisions are effective for fiscal years beginning after June 15, 2025.

### **REQUIRED SUPPLEMENTARY INFORMATION**

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted	Amounts		Variance with		
	Original	Final	Actual	Final Budget		
Revenues						
Taxes	\$ 4,546,067	\$ 4,546,067	\$ 4,505,682	\$ (40,385)		
Licenses and permits	236,000	236,000	262,217	26,217		
Intergovernmental	16,563,762	16,946,252	6,992,834	(9,953,418)		
Charges for services	488,653	468,868	542,797	73,929		
Fines and forfeitures	45,260	45,260	41,148	(4,112)		
Miscellaneous revenues	20,205	33,885	129,793	95,908		
FS 129 Statutory Reduction	(451,073)	(450,898)		450,898		
Total revenues	21,448,874	21,825,434	12,474,471	(9,350,963)		
Expenditures						
Current:	2 702 605	2 244 625	2 275 627	765.040		
General government	3,789,685	3,841,605	3,075,687	765,918		
Public safety	4,007,810	4,068,282	3,837,940	230,342		
Physical environment	157,501	219,560	198,158	21,402		
Economic environment	8,556	8,556	8,149	407		
Human services	309,234	309,234	251,824	57,410		
Culture and recreation	103,345	116,345	111,019	5,326		
Court related	1,318,020	1,335,065	983,262	351,803		
Capital outlay	11,781,010	12,261,435	2,624,925	9,636,510		
Total expenditures	21,475,161	22,160,082	11,090,964	11,069,118		
Excess (deficiency) of revenues						
over expenditures	(26,287)	(334,648)	1,383,507	1,718,155		
Other financing sources (uses)						
Transfers in	12,600	730,314	12,600	(717,714)		
Transfers out	(1,688,670)	(2,357,258)	(1,639,544)	717,714		
Total other financing sources (uses)	(1,676,070)	(1,626,944)	(1,626,944)	-		
rotal other maneing sources (ases)	(1,070,070)	(1,020,311)	(1,020,311)			
Net change in fund balance	(1,702,357)	(1,961,592)	(243,437)	1,718,155		
Fund balance, beginning of year	6,504,971	6,504,971	6,504,971	-		
Fund balance, end of year	\$ 4,802,614	\$ 4,543,379	\$ 6,261,534	\$ 1,718,155		

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - EMS AND VOLNUTEER FIRE DEPARTMENT FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgete	d Amounts		Variance with		
	Original	Final	Actual	Final Budget		
Revenues						
Licenses and permits	\$ 300,000	\$ 300,000	\$ 304,378	\$ 4,378		
Intergovernmental	99,700	200,850	194,235	(6,615)		
Charges for services	1,047,396	1,102,396	1,114,541	12,145		
Miscellaneous revenues	6,425	6,425	13,611	7,186		
FS 129 Statutory Reduction	(70,191)	(70,191)		70,191		
Total revenues	1,383,330	1,539,480	1,626,765	87,285		
Expenditures						
Current:						
Public safety	2,138,947	2,193,947	2,110,399	83,548		
Capital outlay	40,000	141,150	181,321	(40,171)		
Total expenditures	2,178,947	2,335,097	2,291,720	43,377		
Excess (deficiency) of revenues	(705 647)	/705 (47)	(664.055)	120.662		
over (under) expenditures	(795,617)	(795,617)	(664,955)	130,662		
Other financing sources (uses)						
Transfers in	550,000	550,000	550,000	-		
Transfers out	-	-	-	-		
Total other financing sources (uses)	550,000	550,000	550,000	-		
Net change in fund balance	(245,617)	(245,617)	(114,955)	130,662		
Fund balance, beginning of year	285,857	285,857	285,857	-		
Fund balance, end of year	\$ 40,240	\$ 40,240	\$ 170,902	\$ 130,662		

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SPECIAL LAW ENFORCEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2024

		Budgeted	Amo	ounts		Variance with			
	С	riginal		Final	Actual	Fin	al Budget		
Revenues									
Fines and forfeitures	\$	1,000	\$	1,000	\$ 85,617	\$	84,617		
Miscellaneous revenues		350		350	59,995		59,645		
FS 129 Statutory Reduction		(68)		(68)	-		68		
Total revenues		1,282		1,282	145,612		144,330		
Total expenditures		-		-	-		-		
Excess (deficiency) of revenues									
over expenditures		1,282		1,282	145,612		144,330		
Total other financing sources (uses)		-		-	-		-		
Net change in fund balance		1,282		1,282	145,612		144,330		
Fund balance, beginning of year		L,500,843		1,500,843	1,500,843		-		
Fund balance, end of year	\$ 1	L,502,125	\$	1,502,125	\$ 1,646,455	\$	144,330		

The accompanying notes to financial statements are an integral part of this statement.

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - TRANSPORTATION TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted	Amounts		Variance with		
	Original	Final	Actual	Final Budget		
Revenues						
Taxes	\$ 1,010,013	\$ 1,010,013	\$ 1,017,663	\$ 7,650		
Intergovernmental	10,983,354	10,983,354	4,733,490	(6,249,864)		
Charges for services	-	3,500	3,632	132		
Miscellaneous revenues	1,800	1,800	7,214	5,414		
FS 129 Statutory Reduction		(175)		175		
Total revenues	11,995,167	11,998,492	5,761,999	(6,236,493)		
Expenditures						
Current:						
Transportation	1,425,212	1,369,486	1,121,745	247,741		
Capital outlay	11,058,758	11,058,758	4,735,437	6,323,321		
Debt service:						
Principal	89,093	89,093	189,047	(99,954)		
Total expenditures	12,573,063	12,517,337	6,061,526	6,455,811		
Excess (deficiency) of revenues						
over (under) expenditures	(577,896)	(518,845)	(299,527)	219,318		
Other financing sources (uses)						
Transfers in	350,000	300,874	300,874	-		
Total other financing sources (uses)	350,000	300,874	300,874	-		
Net change in fund balance	(227,896)	(217,971)	1,347	219,318		
Fund balance, beginning of year	190,491	190,491	190,491	-		
Fund balance, end of year	\$ (37,405)	\$ (27,480)	\$ 191,838	\$ 219,318		

The accompanying notes to financial statements are an integral part of this statement.

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - LOCAL HOUSING FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts						Variance with		
		Original		Final		Actual	Final Budget		
Revenues Intergovernmental	\$	350,000	\$	350,000	\$			13,529	
Miscellaneous revenues		-		-		26,506		26,506	
Total revenues		350,000		350,000		390,035		40,035	
Expenditures Current:									
Economic environment		683,929		671,329		377,435		293,894	
Total expenditures		683,929		671,329		377,435		293,894	
Excess (deficiency) of revenues over (under) expenditures		(333,929)		(321,329)		12,600		333,929	
Other financing sources (uses) Transfers out		-		(12,600)		(12,600)		-	
Total other financing sources (uses)		-		(12,600)		(12,600)		-	
Net change in fund balance		(333,929)		(333,929)		-		333,929	
Fund balance, beginning of year		-		-		-		-	
Fund balance, end of year	\$	(333,929)	\$	(333,929)	\$	-	\$	333,929	

The accompanying notes to required supplementary information are an integral part of this schedule.

## UNION COUNTY, FLORIDA NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL SEPTEMBER 30, 2024

### **Note to Budgetary Comparison Schedules:**

The preparation, adoption and amendment of the budgets are governed by Florida Statutes. The fund is the legal level of control. Budgets are prepared on a basis that does not differ materially from generally accepted accounting principles (GAAP). Appropriations lapse at year-end. Budgeted excess expenditures over revenues are funded through transfers in and use of fund balance reserves.

## UNION COUNTY, FLORIDA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS (UNAUDITED)

		2024	_	2023	_	2022		2021	_	2020		2019
Total OPEB Liability												
Service cost	\$	7,162	\$	5,820	\$	15,180	\$	15,645	\$	6,546	\$	6,385
Interest		4,920		6,407		3,388		2,594		3,599		3,299
Difference between expected and actual experience		-		19,136		-		2,052		-		-
Changes of assumptions		9,088		(62,761)		(23,322)		(2,109)		11,112		388
Benefit payments - implicit rate subsidy		(3,180)		(644)		-		-		-		-
Other changes		_		-				_		(667)		(60)
Net change in total OPEB liability		17,990		(32,042)		(4,754)		18,182		20,590		10,012
Total OPEB liability - beginning of year		102,608		134,650		139,404		121,222		100,632		90,620
Total OPEB liability - end of year	\$	120,598	\$	102,608	\$	134,650	\$	139,404	\$	121,222	\$	100,632
Covered-employee payroll	\$	4,525,428	\$	4,525,428	\$	3,689,041	\$	3,566,505	\$	3,727,479	\$	3,727,479
Total OPEB liability as a percentage of covered-employee payroll		2.66%		2.27%		3.65%		3.91%		3.25%		2.70%
Notes to Schedule:												
Valuation date:		10/1/2022		10/1/2022		10/1/2020		10/1/2020		9/30/2020		9/30/2018
Changes of assumptions. Changes of assumptions and other changes reflect the eff period:	ects	of changes in	the	discount rate	eac	h period. The	follo	wing are the o	disco	ount rates use	in e	each
Discount rate		4.87%		4.87%		4.77%		2.43%		2.14%		3.58%

No assets are held in a trust for purposes of funding OPEB benefits. Therefore, the County only reports a total OPEB liability.

<sup>\*10</sup> years of data will be presented as it becomes available.

#### UNION COUNTY, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS (UNAUDITED)

	As of the Plan Year Ended June 30,											
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015		
Florida Retirement System (FRS)												
Proportion of the net pension liability	0.021617059%	0.021528344%	0.020164811%	0.019348927%	0.021838081%	0.022568499%	0.021830546%	0.022073095%	0.021987085%	0.021787096%		
Proportionate share of the net pension liability	\$ 8,362,495	\$ 8,578,364	\$ 7,502,930	\$ 1,461,592	\$ 9,464,946	\$ 7,772,277	\$ 6,575,474	\$ 6,529,072	\$ 5,551,756	\$ 2,814,094		
Covered payroll	6,457,020	5,931,788	5,281,938	4,883,138	4,811,012	4,494,699	4,237,818	4,227,364	4,040,432	3,531,179		
Proportionate share of the net pension liability as a percentage of covered	129.51%	144.62%	142.05%	29.93%	196.74%	172.92%	155.16%	154.45%	137.41%	79.69%		
payroll												
Plan fiduciary net position as a percentage of the total pension liability	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%		
Health Insurance Subsidy Program (HIS)												
Proportion of the net pension liability	0.015253472%	0.014968841%	0.014490572%	0.013790399%	0.013858979%	0.013436578%	0.012972053%	0.013038961%	0.013182168%	0.013182168%		
Proportionate share of the net pension liability	\$ 2,288,170	\$ 2,377,252	\$ 1,534,783	\$ 1,691,160	\$ 1,692,159	\$ 1,503,419	\$ 1,372,976	\$ 1,394,186	\$ 1,519,503	\$ 1,344,375		
Covered payroll	6,457,020	5,931,788	5,281,938	4,883,138	4,811,012	4,494,699	4,237,818	4,227,364	4,040,432	3,531,179		
Proportionate share of the net pension liability as a percentage of covered	35.44%	40.08%	29.06%	34.63%	35.17%	33.45%	32.40%	32.98%	37.61%	38.07%		
payroll												
Plan fiduciary net position as a percentage of the total pension liability	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%		

#### UNION COUNTY, FLORIDA SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS (UNAUDITED)

	For the Fiscal Year Ended September 30,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Florida Retirement System (FRS)  Contractually required contribution  Contributions in relation to the contractually required contribution  Contribution deficiency (excess)	\$ 1,235,143	\$ 1,074,892	\$ 896,095	\$ 785,860	\$ 725,583	\$ 699,786	\$ 622,153	\$ 635,819	\$ 581,842	\$ 578,089
	1,235,143	1,074,892	896,095	(785,860)	(725,583)	(699,786)	(622,153)	(635,819)	(581,842)	(578,089)
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll Contributions as a percentage of covered payroll	\$ 6,470,036	\$ 6,039,542	\$ 5,411,628	\$ 5,074,899	\$ 4,811,012	\$ 4,494,699	\$ 4,237,818	\$ 4,227,364	\$ 4,040,432	\$ 3,531,179
	19.09%	17.80%	16.56%	15.49%	15.08%	15.57%	14.68%	15.04%	14.40%	16.37%
Health Insurance Subsidy Program (HIS) Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ 129,401	\$ 105,784	\$ 89,833	\$ 84,243	\$ 79,863	\$ 74,612	\$ 70,348	\$ 70,174	\$ 67,071	\$ 44,493
	129,401	105,784	89,833	(84,243)	(79,863)	(74,612)	(70,348)	(70,174)	(67,071)	(44,493)
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll Contributions as a percentage of covered payroll	\$ 6,470,036	\$ 6,039,542	\$ 5,411,628	\$ 5,074,899	\$ 4,811,012	\$ 4,494,699	\$ 4,237,818	\$ 4,227,364	\$ 4,040,432	\$ 3,531,179
	2.00%	1.75%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.26%

### **SUPPLEMENTAL INFORMATION**

#### UNION COUNTY, FLORIDA COMBINING BALANCE SHEET BOARD AND OFFICER GENERAL FUNDS SEPTEMBER 30, 2024

	of	Board County missioners	0	Clerk of Circuit Court	Sheriff		Co	Tax ollector	Property Appraiser		•		Subtotals		Interfund Eliminations		Totals	
ASSETS																		
Cash and cash equivalents	\$ 1	,207,410	\$	171,260	\$	454,581	\$	16,282	\$	46,557	\$	6,576	\$	1,902,666	\$	-	\$	1,902,666
Accounts receivable		136,592		-		-		-		-		-		136,592		-		136,592
Prepaid items		-		2,000		-		-		-		-		2,000		-		2,000
Due from other governments	3	,003,347		71,611		-		-		-		10,680		3,085,638		-		3,085,638
Due from constitutional officers		233,100		-		-		-		-		-		233,100		233,100		-
Due from other funds	_	,005,415		22,805		-		-		-		-		3,028,220		283,083		2,745,137
Total Assets	\$ 7	,585,864	\$	267,676	\$	454,581	\$	16,282	\$	46,557	\$	17,256	\$	8,388,216	\$	516,183	\$	7,872,033
LIABILITIES AND FUND BALANCES																		
Liabilities																		
Accounts payable	\$	726,914	\$	23,077	\$	300,858	\$	-	\$	517	\$	-	\$	1,051,366	\$	-	\$	1,051,366
Accrued expenses		18,950		19,059		48,638		-		12,492		6,055		105,194		-		105,194
Due to other governments		39,290		92,731		-		-		982		-		133,003		-		133,003
Due to Board of County Commissioners		-		67,966		105,085		16,282		32,566		11,201		233,100		233,100		-
Unearned revenue		307,153		-		-		-		-		-		307,153		-		307,153
Due to other funds		296,866		-		-		-		-		-		296,866		283,083		13,783
Total liabilities	1	.,389,173		202,833		454,581		16,282		46,557		17,256		2,126,682		516,183		1,610,499
Fund Balances																		
Nonspendable - prepaid items		-		2,000		-		-		-		-		2,000		-		2,000
Restricted for:																		
Building inspections		50,973		-		-		-		-		-		50,973		-		50,973
Assigned to:																		
Court operations		-		62,843		-		-		-		-		62,843		-		62,843
Jail reconstruction		223,366		-		-		-		-		-		223,366		-		223,366
Health reimbursement		180,271		-		-		-		-		-		180,271		-		180,271
Major future projects	1	.,378,821		-		-		-		-		-		1,378,821		-		1,378,821
Subsequent year's budget	1	.,700,912		-		-		-		-		-		1,700,912		-		1,700,912
Unassigned		,662,348		-				-		-		-		2,662,348		-		2,662,348
Total fund balances	6	5,196,691		64,843		-		-		-		-		6,261,534		-		6,261,534
Total Liabilities and Fund Balances	\$ 7	7,585,864	\$	267,676	\$	454,581	\$	16,282	\$	46,557	\$	17,256	\$	8,388,216	\$	516,183	\$	7,872,033

### UNION COUNTY, FLORIDA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BOARD AND OFFICER GENERAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Board of County Commissioners	Clerk of Circuit Court	Sheriff	Tax Collector	Property Appraiser	Supervisor of Elections	Subtotals	Interfund Eliminations	Totals
Revenues	4						4		4
Taxes	\$ 4,505,682	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,505,682	\$ -	\$ 4,505,682
Licenses and permits	262,217	-	-	-	-	-	262,217	-	262,217
Intergovernmental	6,411,256	552,163	-	-	18,735	10,680	6,992,834	-	6,992,834
Charges for services	95,758	174,697	-	271,244	535	563	542,797	-	542,797
Fines and forfeitures	20,783	20,365	-	-	-	-	41,148	-	41,148
Miscellaneous revenues	120,126	4,421		2,638	2,608		129,793		129,793
Total revenues	11,415,822	751,646		273,882	21,878	11,243	12,474,471		12,474,471
Expenditures Current:									
General government	1,208,614	360,531	-	458,536	504,478	543,528	3,075,687	-	3,075,687
Public safety	899,054	-	2,938,886	-	-	-	3,837,940	-	3,837,940
Physical environment	198,158	-	-	-	-	-	198,158	-	198,158
Economic environment	8,149	-	-	-	-	-	8,149	-	8,149
Human services	251,824	-	-	-	-	-	251,824	-	251,824
Culture and recreation	111,019	-	-	-	-	-	111,019	-	111,019
Court related	330,834	652,428	-	-	-	-	983,262	-	983,262
Capital outlay	2,271,402	-	353,523	-	-	-	2,624,925	-	2,624,925
Total expenditures	5,279,054	1,012,959	3,292,409	458,536	504,478	543,528	11,090,964	-	11,090,964
Excess (deficiency) of revenues									
over (under) expenditures	6,136,768	(261,313)	(3,292,409)	(184,654)	(482,600)	(532,285)	1,383,507		1,383,507
Other financing sources (uses)									
Transfers in	730,314	-	-	-	-	-	730,314	(717,714)	12,600
Transfers out	(2,357,258)	_	-	_	-	_	(2,357,258)	717,714	(1,639,544)
Appropriations to constitutional officers	(4,987,157)	329,278	3,397,494	200,936	515,166	544,283	-	-	-
Reversions from constitutional officers	233,099	(67,965)	(105,085)	(16,282)	(32,566)	(11,201)	_	_	_
Total other financing sources	(6,381,002)	261,313	3,292,409	184,654	482,600	533,082	(1,626,944)	-	(1,626,944)
Net change in fund balances	(244,234)			-	-	797	(243,437)	-	(243,437)
Fund balances, beginning of year	6,440,925	64,843	-	-	-	(797)	6,504,971	-	6,504,971
Fund balances, end of year	\$ 6,196,691	\$ 64,843	\$ -	\$ -	\$ -	\$ -	\$ 6,261,534	\$ -	\$ 6,261,534

#### UNION COUNTY, FLORIDA COMBINING BALANCE SHEETS NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

		Sheriff Ircharge		lid Waste And mal Control		911		nergency nagement		Public Library		County Law orcement	F	Clerk ecords ernization	ı	Sheriff Inmate Welfare		overnmenta Shared evenue	ıl 	Totals
ASSETS  Cash and cash equivalents	Ś	30,021	Ś	300,918	Ś	123,143	Ś	111,667	Ś	68,559	Ś	38,902	Ś	94,037	Ś	93,681	Ś	_	Ś	860,928
Accounts receivable, net	Ψ.	-	Ψ.	7,845	Ψ.	-	Ψ.	-	Ψ.	-	Ψ.	-	Ψ.	-	Ψ.	-	Ψ.	_	Ψ.	7,845
Due from other governments		-		39,122		175,880		61,353		-		-		-		-		81,457		357,812
Due from other funds		-		-		-		-		-		-		1,446		-		-		1,446
Total Assets	\$	30,021	\$	347,885	\$	299,023	\$	173,020	\$	68,559	\$	38,902	\$	95,483	\$	93,681	\$	81,457	\$	1,228,031
LIABILITIES AND FUND BALANCES																				
Liabilities																				
Accounts payable	\$	-	\$	12,995	\$	608	\$	822	\$	881	\$	-	\$	-	\$	-	\$	-	\$	15,306
Accrued expenses		-		16,253		6,332		4,413		4,391		-		-		-		-		31,389
Due to other governments		-		21,739		-		-		175		-		-		-		-		21,914
Due to other funds		-		60,373		29,424		5,338		7,235		-		47		-		-		102,417
Unearned revenues		-		-		72,580		-		-		-		-		-		-		72,580
Total liabilities		-		111,360		108,944		10,573		12,682		-		47		-		-		243,606
Fund Balances																				
Restricted for:																				
Court operations		-		-		-		-		-		-		95,436		-		-		95,436
Law enforcement		30,021		-		190,079		-		-		38,902		-		-		81,457		340,459
Library		-		-		-		-		55,877		-		-		-		-		55,877
Other purposes		-		-		-		-		-		-		-		93,681		-		93,681
Assigned to:																				
Solid waste and animal control		-		236,525		-		-		-		-		-		-		-		236,525
Emergency management								162,447												162,447
Total fund balances		30,021		236,525		190,079		162,447		55,877		38,902		95,436		93,681		81,457		984,425
<b>Total Liabilities and Fund Balances</b>	\$	30,021	\$	347,885	\$	299,023	\$	173,020	\$	68,559	\$	38,902	\$	95,483	\$	93,681	\$	81,457	\$	1,228,031

### UNION COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Sheriff Surcharge	Solid Waste And Animal Control	911	Emergency Management	Public Library	County Law Enforcement	Clerk Records Modernization	Sheriff Inmate Welfare	Intergovernmenta Shared Revenue	l Total
Revenues										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 172,713	\$ -	\$ -	\$ -	\$ -	\$ 172,713
Licenses and permits	-	308,410	-	-	-	-	-	-	-	308,410
Intergovernmental	-	131,499	376,574	147,151	88,170	-	-	-	457,206	1,200,600
Charges for services	-	179,516	-	-	-	-	17,181	6,460	-	203,157
Fines and forfeitures	3,881	-	-	-	-	1,005	-	-	-	4,886
Miscellaneous revenues	237	248,784	977	7,697	10,183	342	-	-	56,214	324,434
Total revenues	4,118	868,209	377,551	154,848	271,066	1,347	17,181	6,460	513,420	2,214,200
Expenditures Current:										
Public safety	_	_	509,405	200,552	_	_	_	_	401,301	1,111,258
Physical environment	_	1,213,700	-	-	-	-	_	_	-	1,213,700
Culture and recreation	_	-	_	-	299,291	_	_	_	_	299,291
Court related	_	_	_	-	-	_	23,920	_	_	23,920
Capital outlay	_	268,949	5,300	_	-	-	-	_	30,662	304,911
Total expenditures	-	1,482,649	514,705	200,552	299,291	-	23,920	-	431,963	2,953,080
Excess (deficiency) of revenues										
over (under) expenditures	4,118	(614,440)	(137,154)	(45,704)	(28,225)	1,347	(6,739)	6,460	81,457	(738,880)
Other financing sources (uses)		507.757	424.050	50.053						700 670
Transfers in		597,757	121,850	69,063						788,670
Total other financing sources (uses)	-	597,757	121,850	69,063	-	-	-	-	-	788,670
Net change in fund balances	4,118	(16,683)	(15,304)	23,359	(28,225)	1,347	(6,739)	6,460	81,457	49,790
Fund balances, beginning of year	25,903	253,208	205,383	139,088	84,102	37,555	102,175	87,221	-	934,635
Fund balances, end of year	\$ 30,021	\$ 236,525	\$ 190,079	\$ 162,447	\$ 55,877	\$ 38,902	\$ 95,436	\$ 93,681	\$ 81,457	\$ 984,425

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF SURCHARGE FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>						Variance with		
		Original		Final	Actual		Final Budget		
Revenues	'								
Fines and forfeitures	\$	4,500	\$	4,500	\$	3,881	\$	(619)	
Miscellaneous revenues		-		-		237		237	
FS 129 Statutory Reduction		(225)		(225)		-		225	
Total revenues		4,275		4,275		4,118		(157)	
Expenditures									
Current:									
Public safety		15,000		15,000		-		15,000	
Total expenditures		15,000		15,000		-		15,000	
Excess (deficiency) of revenues									
over expenditures		(10,725)		(10,725)		4,118		14,843	
Total other financing sources (uses)		-		-		-		-	
Net change in fund balance	·	(10,725)		(10,725)		4,118		14,843	
Fund balance, beginning of year		25,903		25,903		25,903		-	
Fund balance, end of year	\$	15,178	\$	15,178	\$	30,021	\$	14,843	

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SOLID WASTE AND ANIMAL CONTROL FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgete	d Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Licenses and permits	\$ 305,000	\$ 305,000	\$ 308,410	\$ 3,410
Intergovernmental	131,775	131,775	131,499	(276)
Charges for services	163,000	163,000	179,516	16,516
Miscellaneous revenues	245,752	245,752	248,784	3,032
FS 129 Statutory Reduction	(42,375)	(42,375)	-	42,375
Total revenues	803,152	803,152	868,209	65,057
Expenditures				
Current:				
Physical environment	1,282,050	1,282,050	1,213,700	68,350
Capital outlay	305,757	305,757	268,949	36,808
Total expenditures	1,587,807	1,587,807	1,482,649	105,158
Excess (deficiency) of revenues				
over (under) expenditures	(784,655)	(784,655)	(614,440)	170,215
over (under) expenditures	(704,033)	(704,033)	(014,440)	170,213
Other financing sources (uses)				
Transfers in	597,757	597,757	597,757	-
Total other financing sources (uses)	597,757	597,757	597,757	-
Net change in fund balance	(186,898)	(186,898)	(16,683)	170,215
Fund balance, beginning of year	253,208	253,208	253,208	_
3 3 7 7 2 7 2 7 2 7 2 7 2 7 2 7 2 7 2 7	===,===	===,= <b>3</b>		
Fund balance, end of year	\$ 66,310	\$ 66,310	\$ 236,525	\$ 170,215

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - 911 FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>						Variance with		
		Original		Final		Actual	Final Budget		
Revenues									
Intergovernmental	\$	280,792	\$	380,792	\$	376,574	\$	(4,218)	
Miscellaneous revenues		110		110		977		867	
FS 129 Statutory Reduction		(6,506)		(6,506)		-		6,506	
Total revenues		274,396		374,396		377,551		3,155	
Expenditures									
Current:									
Public safety		470,018		564,518		509,405		55,113	
Capital outlay		-		5,500		5,300		200	
Total expenditures		470,018		570,018		514,705		55,313	
Excess (deficiency) of revenues									
over (under) expenditures		(195,622)		(195,622)		(137,154)		58,468	
Care (annually components)		(===,===,		(===,===,		(==:/==:/			
Other financing sources (uses)									
Transfers in		121,850		121,850		121,850		-	
Total other financing sources (uses)		121,850		121,850		121,850		-	
Net change in fund balance		(73,772)		(73,772)		(15,304)		58,468	
Fund balance, beginning of year		205,383		205,383		205,383		-	
Fund balance, end of year	\$	131,611	\$	131,611	\$	190,079	\$	58,468	

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - EMERGENCY MANAGEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>						Varia	ance with
		Original		Final		Actual		l Budget
Revenues								
Intergovernmental	\$	149,272	\$	149,272	\$	147,151	\$	(2,121)
Miscellaneous revenues		100		100		7,697		7,597
FS 129 Statutory Reduction		(5)		(5)		-		5
Total revenues		149,367		149,367		154,848		5,481
Expenditures								
Current:								
Public safety		248,283		248,283		200,552		47,731
Total expenditures		248,283		248,283		200,552		47,731
Excess (deficiency) of revenues								
over (under) expenditures		(98,916)		(98,916)		(45,704)		53,212
Other financing sources (uses)								
Transfers in		69,063		69,063		69,063		-
Total other financing sources (uses)		69,063		69,063		69,063		-
Net change in fund balance		(29,853)		(29,853)		23,359		53,212
Fund balance, beginning of year		139,088		139,088		139,088		-
Fund balance, end of year	\$	109,235	\$	109,235	\$	162,447	\$	53,212

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - PUBLIC LIBRARY FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts						Variance with		
		Original		Final	Actual		Final Budget		
Revenues									
Taxes	\$	173,480	\$	173,480	\$	172,713	\$	(767)	
Intergovernmental		85,166		85,166		88,170		3,004	
Miscellaneous revenues		11,100		11,100		10,183		(917)	
FS 129 Statutory Reduction		(9,229)		(9,229)		-		9,229	
Total revenues	-	260,517		260,517		271,066		10,549	
Expenditures Current:									
Culture and recreation		305,846		305,846		299,291		6,555	
Total expenditures		305,846		305,846		299,291		6,555	
Excess (deficiency) of revenues over (under) expenditures		(45,329)		(45,329)		(28,225)		17,104	
coo (amaci, copemane)		(10/0=0/		(10/0=0/		(==,===,			
Total other financing sources (uses)		-		-		-		-	
Net change in fund balance		(45,329)		(45,329)		(28,225)		17,104	
Fund balance, beginning of year		84,102		84,102		84,102		-	
Fund balance, end of year	\$	38,773	\$	38,773	\$	55,877	\$	17,104	

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - COUNTY LAW ENFORCEMENT FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>							ance with
		Priginal		Final		Actual		l Budget
Revenues	,			_	·			
Fines and forfeitures	\$	-	\$	-	\$	1,005	\$	1,005
Miscellaneous revenues		379		379		342		(37)
Total revenues		379		379		1,347		968
Total expenditures	-	-		-		-		-
Excess (deficiency) of revenues								-
over (under) expenditures		379		379		1,347		968
Total other financing sources (uses)		-		-		-		-
Net change in fund balance		379		379	-	1,347	-	968
Fund balance, beginning of year		37,555		37,555		37,555		-
Fund balance, end of year	\$	37,934	\$	37,934	\$	38,902	\$	968

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - CLERK RECORDS MODERNIZATION FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>						Varia	ance with
		Original		Final		Actual	Fina	l Budget
Revenues	,			_		_		
Charges for services	\$	16,000	\$	16,000	\$	17,181	\$	1,181
Total revenues		16,000		16,000		17,181		1,181
Expenditures								
Current:								
Court related		59,000		59,000		23,920		35,080
Total expenditures		59,000		59,000		23,920		35,080
Excess (deficiency) of revenues								
over (under) expenditures		(43,000)		(43,000)		(6,739)		36,261
Total other financing sources (uses)		-		-		-		-
Net change in fund balance		(43,000)		(43,000)		(6,739)		36,261
Fund balance, beginning of year		102,175		102,175		102,175		-
Fund balance, end of year	\$	59,175	\$	59,175	\$	95,436	\$	36,261

## UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF INMATE WELFARE FOR THE YEAR ENDED SEPTEMBER 30, 2024

		Budgeted	Amou	unts			Varia	ance with
	С	riginal		Final	1	Actual	Fina	l Budget
Revenues Charges for services	\$	_	\$	_	\$	6,460	\$	6,460
Total revenues		-		-		6,460		6,460
Total expenditures		-		-		-		-
Excess (deficiency) of revenues								
over expenditures		-		-		6,460		6,460
Total other financing sources (uses)		-		-		-		-
Net change in fund balance		-		-		6,460		6,460
Fund balance, beginning of year		87,221		87,221		87,221		-
Fund balance, end of year	\$	87,221	\$	87,221	\$	93,681	\$	6,460

# UNION COUNTY, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SHERIFF INTERGOVERNMENTAL SHARED REVENUE FOR THE YEAR ENDED SEPTEMBER 30, 2024

		Budgeted	Amo	unts			Vari	ance with
	(	Original		Final		Actual	Fina	al Budget
Revenues		_				_		
Intergovernmental	\$	431,963	\$	431,963	\$	457,206	\$	25,243
Miscellaneous revenues		-		_		56,214		56,214
Total revenues		431,963		431,963		513,420		81,457
Expenditures								
Current:								
Public safety		401,301		401,301		401,301		-
Capital outlay		30,662		30,662		30,662		-
Total expenditures		431,963	-	431,963	-	431,963		-
Excess (deficiency) of revenues								
over expenditures				-		81,457		81,457
Total other financing sources (uses)		-		-		-		-
Net change in fund balance		-		-		81,457		81,457
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$	-	\$	-	\$	81,457	\$	81,457

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Clerk of Circuit Court	Sheriff	Tax Collector	C	Total Custodial Funds
ASSETS					
Cash and cash equivalents	\$ 167,236	\$ 10,971	\$ 145,549	\$	323,756
Receivables	384	-	-		384
Due from other funds	1,600	-	-		1,600
Total assets	\$ 169,220	\$ 10,971	\$ 145,549	\$	325,740
LIABILITIES					
Assets held for others					
Accounts payable and accrued expenses	\$ 9,850	\$ -	\$ -	\$	9,850
Due to individuals	2,904	-	-		2,904
Due to other funds	25,804	-	-		25,804
Due to other governments	30,468	-	145,549		176,017
Total liabilities	\$ 69,026	\$ -	\$ 145,549	\$	214,575
NET POSITION RESTRICTED FOR OTHERS	\$ 100,194	\$ 10,971	\$ -	\$	111,165

## UNION COUNTY, FLORIDA COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Clerk of Circuit Court	Sheriff	Tax Collector	Total Custodial Funds
Additions				
Taxes	\$ -	\$ -	\$ 6,616,456	\$ 6,616,456
Charges for services	=	40,219	=	40,219
Permits, fees, and special assessments	-	-	198,841	198,841
Court related	1,594,263	8,493	=	1,602,756
Total additions	1,594,263	48,712	6,815,297	8,458,272
Deductions				
Court related payments	1,004,995	=	-	1,004,995
Payments to individuals	-	1,390	198,841	200,231
Payments to other governments	612,986	17,691	6,616,456	7,247,133
Payments to BOCC	-	25,059	-	25,059
Total deductions	1,617,981	44,140	6,815,297	8,477,418
Net change in fiduciary net position	(23,718)	4,572	-	(19,146)
Net position, beginning of year	123,912	6,399	-	130,311
Net position, end of year	\$ 100,194	\$ 10,971	\$ -	\$ 111,165

### **Statistical Section**

This part of Union County, Florida's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends	75
These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Revenue Capacity	79
These schedules contain information to help the reader assess the factors affecting the County's local revenue sources and property taxes.	
Debt Capacity	83
These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Demographic and Economic Information	87
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and help make comparisons over time and with other governments.	
Operating Information	89
These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports and/or audited financial statements for the relevant year.

# SCHEDULE 1 UNION COUNTY, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

			Fiscal Year Ended September 30,													
	 2024	2023		2022		2021		2020		2019		2018	2017	2016		2015
Governmental activities																
Net investment in capital assets	\$ 23,087,117	\$ 15,607,583	\$ 1	5,821,283	\$	16,638,844	\$	16,472,389	\$	15,736,855	\$	14,042,694	\$ 14,083,692	\$ 12,755,750	\$ 1	3,523,234
Restricted for:																
Court Operations	95,436	85,021		65,611		75,321		194,436		183,795		172,168	99,692	131,507		356,193
Law Enforcement	1,986,914	1,900,276		1,862,939		1,790,889		1,523,030		1,486,030		1,421,856	1,695,573	1,335,096		1,246,363
Physical Environment													75,024			
Economic Environment													265	18,757		269
<b>Emergency Medical Services</b>										217,111		389,940				
Transportation	191,838	310,045		308,235		576,171		575,539		506,385		496,453	438,353	433,414		409,899
Culture and Recreation													185,415	92,714		52,306
Solid Waste Operations										389,352		285,760				
Library	55,877	96,793		85,457		105,337		108,902		105,265		120,030				
Building inspections	50,973	41,400		18,877												
Other purposes	93,681	82,516		76,881		69,454		63,465		60,411		54,663				
Unrestricted	 (2,566,647)	(957,829)	(	8,075,210)		(4,510,650)		(4,448,480)		(3,143,187)		(2,627,228)	(2,236,912)	(2,117,466)		886,121
Total governmental activities net position	\$ 22,995,189	\$ 17,165,805	\$ 1	0,164,073	\$	14,745,366	\$	14,489,281	\$	15,542,017	\$	14,356,336	\$ 14,341,102	\$ 12,649,772	\$ 1	5,474,385

Source: Union County Clerk of Courts & Comptroller

### Notes:

(1) The County implemented GASB 68 beginning with fiscal year 2015 and GASB 75 beginning with fiscal year 2019.

### SCHEDULE 2 UNION COUNTY, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year Ended September 30, 2024 2023 2022 2021 2020 2018 2017 2016 2015 2019 Expenses Governmental Activities: General Government 2,779,705 2,624,856 \$ 1,374,970 \$ 5,207,494 \$ 2,099,057 \$ 2,265,607 \$ 1,714,061 \$ 2,495,058 \$ 2,297,694 \$ 1,821,632 Public Safety 7,156,189 7,967,355 3,743,539 5,697,435 6,081,522 5,585,411 5,052,545 4,506,463 4,597,837 4,085,368 Physical Environment 1,555,538 1,823,456 1,108,002 1,261,700 1,266,123 1,428,394 1,324,184 1,004,420 976,727 966,071 **Economic Environment** 360.584 254.285 161.818 286.365 316.504 449.292 387.439 375.893 583.079 614.340 Transportation 2,172,927 2,733,300 1,880,993 1,982,053 1,736,557 1,847,495 1,636,348 1,110,257 2,287,600 1,430,543 **Human Services** 276.087 306.688 304.282 328.553 306.239 366.807 357.712 331.440 293.776 295.673 331,225 Culture and Recreation 510,242 697,829 448,834 477,422 466,684 398,043 480,984 350,670 315,316 Court Related 1,489,860 1,363,520 880,424 1,115,867 1,129,122 1,185,498 1,073,249 1,109,470 930,741 839,158 Interest on Long-term Debt/Leases 15,297 2,140 15,068 430 10,933 17,187 17,620 8,218 5,136 7,557 **Total Governmental Activities Expenses** 16.316.429 \$ 17.779.507 \$ 9.905.002 \$ 16.371.957 \$ 13.402.238 \$ 13.537.480 \$ 12.031.658 \$ 11.291.228 \$ 12.315.866 \$ 10.385.721 Program revenues Governmental Activities: Charges for Services: General Government Ś 458.482 \$ 449,685 \$ 290.070 277.974 \$ 274.176 \$ 275,487 \$ 279.601 Ś 237,702 \$ 220.660 \$ 368.716 Public Safety 1.695.833 1.358.244 1.151.902 1.120.259 856.787 898.168 864.237 922.200 1.306.130 868.327 526,113 523,645 183,136 Physical Environment 687,926 692,711 681,492 699,411 707,037 741,581 860,681 Transportation 6,068 2,208 2,560 865 290 Culture and Recreation 1,960 Court-related 211,508 216,692 211,219 195,776 304,400 223,424 224,464 177,093 193,317 93,738 856,492 Operating Contributions - Gas Taxes 1,360,820 1,391,046 1,083,323 984,902 902,928 974,781 996,848 954,797 880,986 Other Operating Contributions & Grants 4,990,911 2.976.022 4.873.970 1.930.286 3.783.185 1.942.843 1.480.051 1,190,122 1,715,138 1.598.325 4,427,931 512,246 437,875 903,810 1,189,390 2,492,910 638,747 1,077,489 852,619 246,086 Capital Grants and Contributions 7,598,854 Total Governmental Activities Program Revenues 13,839,479 8,732,411 6,113,283 8,017,903 7,549,194 5,344,629 5,085,516 5,694,455 4,215,110 Governmental activities (2,476,950) \$ (10,180,653) \$ (1,172,591) \$ (10,258,674) \$ (5,384,335) \$ (5,988,286) \$ (6,687,029) \$ (6,205,712) \$ (6,621,411) \$ (6,170,611)Total Net Revenue (Expense) (2,476,950) \$ (10,180,653) \$ (1,172,591) \$ (10,258,674) \$ (5,384,335) \$ (5,988,286) \$ (6,687,029) \$ (6,205,712) \$ (6,621,411) \$ (6,170,611)General Revenues and Other Changes in Net Position Governmental Activities: Property Taxes Ś 3.552.932 \$ 3.128.405 \$ 2.941.095 \$ 2.601.879 \$ 2.562.211 \$ 2.362.893 \$ 2.268.076 \$ 2.260.588 \$ 2.229.499 \$ 2.255.997 Sales Taxes (Local Option) 1,075,107 1.037.091 986.756 787.397 680.022 640.740 635.359 617.888 554.818 542.031 **Telecommunication Taxes** 50,356 47,577 42,280 39,832 45,724 40,817 57,974 58,877 58,731 64,612 Intergovernmental Revenues (Not Restricted) 3,810,773 3,903,421 3,224,184 2,833,040 2,777,467 2,784,390 3,085,974 3,230,060 2,616,953 3,014,431 Licenses and Permits 573,847 574,814 527,404 Fines and Forfeitures 20,865 37,845 83,444 Investment Earnings Miscellaneous 346.593 116.569 376.517 399.249 144.075 155.957 90.168 136.389 134.655 52.548 Transfers 8.835,761 \$ **Total Governmental Activities** 8,233,063 \$ 7,570,832 \$ 6,661,397 \$ 6,209,499 \$ 5,984,797 \$ 6,137,551 \$ 6,898,514 \$ 6,207,315 \$ **Total Change in Net Position** 6.358.811 \$ (1.947.590) \$ 6,398,241 \$(3,597,277) \$ 825,164 \$ (3,489)\$ (549,478) \$ 692,802 \$ (414,096)

### SCHEDULE 3 UNION COUNTY, FLORIDA

### FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

### (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year Ended September 30,

								FISC	ai Year Ended	ı se	ptember 30,							
	 2024		2023		2022		2021		2020		2019		2018		2017	2016		2015
General fund																		
Restricted for:																		
Court Operation	\$ 62,843	\$	64,243	\$	64,633	\$	64,843	\$	79,174	\$	108,233	\$	97,668	\$	97,694 \$	99,692	\$	88,128
<b>Emergency Medical Services</b>									-		-		-		-	-		-
Law Enforcement									-		-		-		-	-		-
Transportation									-		-		-		-	-		-
Solid Waste Operations									-		-		-		-	-		-
Library									-		-		-		-	-		-
<b>Building Inspections</b>	50,973		29,560		41,400		18,877											
Other purposes									-		-		-		-	-		-
Undesignated									-		-		-		-	-		-
Nonspendable: Prepaid Items	2,000		600		210		120		-		98,460							
Assigned to:																		
Emergency Management													-					
Healthcare reimbursement	180,271		147,802		147,802		88,098		88,098		52,510							
Jail Construction	223,366		126,767		99,433		130,000		80,000		60,000		30,000		-	-		-
Major Projects	1,378,821		2,091,935		2,706,089				-		-		-		-	-		-
Other Assigned Funds									-		-		-		-	-		-
Subsequent year's budget	1,700,912		664,127		660,177		214,587		713,084		878,985		-		-	-		-
Unassigned	2,662,348		3,379,937		2,308,958		2,124,924		1,563,358		869,686		2,348,916		2,271,150	2,045,924		1,839,960
Total general fund	\$ 6,261,534	\$	6,504,971	\$	6,028,702	\$	2,641,449	\$	2,523,714	\$	2,067,874	\$	2,476,584	\$	2,368,844 \$	2,145,616	\$	1,928,088
Other Governmental Funds																		
Restricted for:		_		_		_		_		_		_		_			_	
Court Operations	\$ 95,436	\$	102,175	\$	85,021	\$	65,611	\$	75,321	\$	86,203	\$	86,127	\$	74,474 \$	78,872	\$	81,247
Law Enforcement	1,986,914		1,769,684		1,900,276		1,862,939		1,790,889		1,523,030		1,486,030		1,421,856	1,372,444		1,312,613
Transportation	191,838		190,491		310,045		308,235		576,171		575,539		506,385		496,453	438,353		480,854
Library	55,877		84,102		96,793		85,457		105,337		108,902		105,265		120,030	106,543		122,803
Other purposes	93,681		87,221		82,516		76,881		69,454		63,465		60,411		54,663	287,818		91,571
Undesignated																		
Nonspendable:																		
Transportation																		
Assigned to:																		
Emergency Management	162,447		139,088		144,709		145,128		147,453		115,319		88,625		77,645	36,386		66,005
Emergency Medical Services	170,902		285,857		558,846		731,614		949,855		192,815		217,111		389,940	270,353		42,719
Solid Waste & Animal Control	236,525		253,208		382,629		466,574		547,056		504,385		389,352		285,760			
Landfill Closure									-						40,764			
Unclassified Assigned Funds									-									
Unassigned																		(80,436)
Total other governmental funds	\$ 2,993,620	\$	2,911,826	\$	3,560,835	\$	3,742,439	\$	4,261,536	\$	3,169,658	\$	2,939,306	\$	2,961,585 \$	2,590,769	\$	2,117,376

Source: Union County Clerk of Courts & Comptroller

### SCHEDULE 4

### UNION COUNTY, FLORIDA

#### CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

### LAST TEN FISCAL YEARS

(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

					Fi.e.		- J C-						
	 2024	2023		2022	2021	2020	ea se	ptember 30, 2019	2018		2017	2016	2015
Revenues													
Taxes	\$ 5,696,058 \$	5,226,073	\$	4,968,676	\$ 4,413,515 \$	4,190,53	0 \$	4,018,627	\$ 3,957,634	\$	3,891,770 \$	3,724,034	\$ 3,719,132
Licenses and permits	875,005	848,554		638,943	608,642	573,21	1	556,983	562,136		551,019	545,192	527,404
Intergovernmental revenue	13,484,688	7,686,388		8,517,884	5,624,207	7,722,91		7,176,365	5,129,158		5,475,720	5,046,914	4,528,842
Charges for services	1,864,127	1,590,128		1,446,705	1,429,646	1,178,26		1,309,505	1,244,543		1,549,400	2,105,012	1,514,207
Fines and forfeitures	131,651	64,170		59,532	51,771	180,45		64,461	116,526		68,063	44,669	83,444
Miscellaneous revenues	561,553	373,998		596,995	651,903	394,62		220,650	159,987		239,357	105,974	78,956
Total revenues	 22,613,082	15,789,311		16,228,735	12,779,684	14,240,00		13,346,591	11,169,984		11,775,329	11,571,795	10,451,985
Expenditures													
General government	3,075,687	2,937,575		2,732,207	2,643,040	2,361,25	2	2,390,777	2,179,188		2,198,511	1,948,580	1,918,931
Public safety	7,059,597	6,454,749		5,493,385	5,344,645	5,342,89		4,920,503	4,718,629		4,586,676	4,610,490	4,056,674
Physical environment	1,411,858	1,276,940		1,159,141	1,146,252	1,154,05		1,213,890	1,165,620		959,704	1,036,532	1,009,917
Economic environment	385,584	329,285		209,671	286,365	329,10		421,190	369,525		370,045	583,080	614,340
Transportation	1,121,745	1,774,167		1,147,057	2,054,657	2,132,53	2	3,127,875	1,648,087		1,953,191	2,145,320	1,063,759
Human services	251,824	235,210		234,122	270,467	256,01	0	290,759	302,214		293,125	283,899	285,797
Culture and recreation	410,310	400,974		307,733	384,066	277,70	6	297,088	394,546		322,055	32,574	353,129
Court-related	1,007,182	905,550		851,168	763,784	858,39	5	786,899	738,893		863,476	710,261	751,883
Capital outlay	7,846,594	2,038,925		646,383	125,457	-		-	-		-	-	-
Debt service and lease payments:													
Principal	189,047	94,016		229,284	112,333	116,68	1	228,569	157,868		131,827	160,138	131,959
Interest	15,297	8,218		5,666	15,068	6,11	3	17,130	16,974		18,681	17,187	17,620
Total expenditures	22,774,725	16,455,609		13,015,817	13,146,134	12,834,73	3	13,694,680	11,691,544		11,697,291	11,528,061	10,204,009
Excess of revenues over/(under) expenditures	(161,643)	(666,298)	)	3,212,918	(366,450)	1,405,26	9	(348,089)	(521,560)		78,038	43,734	247,976
Other financing sources (uses)													
Contributions from joint venture					-			200,000	330,001		330,000	330,000	330,000
Article V Reversion		-		(6,122)	(36,059)			(30,269)	(20,014)				
Transfers in	1,652,144	915,566		743,624	952,351	2,350,44	3	1,096,206	836,988		758,582	1,355,324	736,600
Transfers out	(1,652,144)	(915,566)	)	(743,624)	(952,351)	(2,350,44	3)	(1,096,206)	(836,988)		(758,582)	(1,355,324)	(736,600)
Transfers Out to Others												(628)	(168)
Proceeds from Issuance of Lease		493,558				142,44	9		297,034		186,006	307,841	
Sale of Capital Assets												9,974	43,836
Total other financing sources (uses)	 -	493,558		(6,122)	(36,059)	142,44	9	169,731	607,021	_	516,006	647,187	373,668
Net change in fund balances	(161,643)	(172,740)	)	3,206,796	(402,509)	1,547,71	8	(178,358)	85,461		594,044	690,921	621,644
Beginning Fund Balance	9,416,797	9,589,537		6,382,741	6,785,250	5,237,53	2	5,415,890	5,330,429		4,736,385	4,045,464	3,423,820
Ending Fund Balance	\$ 9,255,154 \$	9,416,797	\$	9,589,537	\$ 6,382,741 \$	6,785,25	0 \$	5,237,532	\$ 5,415,890	\$	5,330,429 \$	4,736,385	\$ 4,045,464
Total Capital Outlay	 7,846,594	2,038,925		646,383	125,457	2,233,71	1	2,850,062	1,400,247		2,114,962	647,642	687,085
Ratio of debt service expenditures to noncapital expenditures	2.97%	0.83%	Š	2.05%	1.00%	1.17	'%	2.32%	1.73%		1.60%	1.66%	1.60%

SCHEDULE 5
UNION COUNTY, FLORIDA
ASSESSED VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

**Real Property** 

		Ke	eal Property					
Fiscal		Co	mmercial &			Personal		Direct Tax
Year	Residential		Other	Α	gricultural	Property	Total	Rate
2024	\$ 330,134,772	\$	170,545,400	\$	38,208,435	\$ 116,791,977	\$ 655,680,584	10.50000
2023	\$ 306,997,422	\$	167,246,908	\$	35,645,276	\$ 109,566,109	\$ 619,455,715	10.50000
2022	281,307,264		169,611,574		35,569,502	312,328,669	798,817,009	10.50000
2021	249,686,311		159,924,164		43,053,787	68,446,455	521,110,717	10.50000
2020	233,586,362		156,155,170		41,098,989	61,613,164	492,453,685	10.50000
2019	225,337,195		151,040,473		41,070,547	52,922,642	470,370,857	10.50000
2018	217,902,292		150,315,700		41,100,845	52,373,128	461,691,965	10.50000
2017	214,528,486		150,084,065		41,319,175	52,365,611	458,297,337	10.50000
2016	212,953,107		149,977,795		38,870,127	50,633,315	452,434,344	10.50000
2015	212,125,068		147,571,853		38,608,507	55,236,415	453,541,843	10.50000
2014	212,798,861		146,103,037		35,638,788	51,884,126	446,424,812	10.50000
2013	210,396,331		147,924,315		35,651,085	49,904,760	443,876,491	10.50000

Source: Union County Property Appraiser

## SCHEDULE 6 UNION COUNTY, FLORIDA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

(PER \$1,000 ASSESSED VALUATION)

**Fiscal Year Taxes Are Payable** 2024 2023 2022 2021 2020 2019 2018 2017 2016 2015 County: General Fund 10.0000 10.0000 10.0000 10.0000 10.0000 10.0000 10.0000 10.0000 10.0000 10.0000 Library Fund 0.5000 0.5000 0.5000 0.5000 0.5000 0.5000 0.5000 0.5000 0.5000 0.5000 **Total County Direct** 10.5000 10.5000 10.5000 10.5000 10.5000 10.5000 10.5000 10.5000 10.5000 10.5000 Other County-wide: School Board 5.4210 5.4190 5.5620 6.0810 6.1440 6.1440 6.3710 6.6310 6.8800 7.1800 Suwannee River Water Management District 0.2936 0.3113 0.3368 0.0370 0.3840 0.3840 0.3948 0.4027 0.4093 0.4104 Total County-wide 16.2146 16.2303 16.3988 16.6180 17.0280 17.0280 17.2658 17.5337 17.7893 18.0904 Municipalities: City of Lake Butler 3.2500 3.2500 2.7500 2.7500 2.7500 2.7500 2.7500 2.7500 2.3302 2.3547

1.7295

1.7295

1.4000

1.4000

1.4839

1.4925

1.5853

1.6324

1.9235

2.0000

Source: Union County Property Appraiser

**Town of Worthington Springs** 

### SCHEDULE 7 UNION COUNTY, FLORIDA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

		Fiscal Year Ended S	eptember 30, 2024
			Percent of Total
Taxpayer	Type of Business	2023 Taxable Value	Taxable Value
Florida Power & Light	Utility	\$ 38,267,684	9.97
Weyerhaeuser Company	Agriculture	14,401,012	3.75
Clay Electric	Utility	13,630,217	3.55
West Frasier	Industrial	12,517,553	3.26
New River RNG, LLC	Investment Holding	9,256,232	2.41
Windstream	Utility	4,245,789	1.11
Florida Gas Transmission	Utility	3,726,842	0.97
CVS	Retail Sales	1,953,516	0.51
Lake Butler, LLC	Industrial	1,792,191	0.47
Medlink Management	Retail Sales	1,747,364	0.46
Subtotal Principal Taxpayers		101,538,400	26.46
All Other Taxpayers		282,168,603	73.54
Total Taxable Value		\$ 383,707,003	100.00
Total Assessed Value		\$ 655,680,584	
		Fiscal Year Ended S	eptember 30, 2015
		•	Percent of Total
Taxpayer	Type of Business	2014 Taxable Value	Taxable Value
Plum Creek Timberlands, LP	Agriculture	\$ 9,865,452	4.55
Clay Electric Corp Inc	Utility	8,668,620	4.00
Gilman Building Products	Industrial	4,004,487	1.85
Florida Power & Light	Utility	3,287,284	1.52
Windstream	Utility	2,899,810	1.34
Lake Butler, LLC	Industrial	2,448,207	1.13
CVS	Retail Sales	2,190,521	1.01
Medlink Management	Retail Sales	2,175,797	1.00
Florida Gas Transmission	Utility	1,553,248	0.72
Shadd, John L.	Ag/Transportation	1,101,744	0.51
Subtotal Principal Taxpayers		38,195,170	17.63
All Other Taxpayers		178,684,179	82.37
Total Taxable Value		ć 24.5 070 240	100.00
		\$ 216,879,349	100.00

Source: Union County Property Appraiser

### SCHEDULE 8 UNION COUNTY, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

#### **Collected in Fiscal Year**

Fiscal Year	Total Tax Levy	Т	otal Collections	Percent of Levy
2024	\$ 3,717,980	\$	3,602,849	96.90
2023	\$ 3,280,591	\$	3,153,435	96.12
2022	3,084,927		3,010,804	97.60
2021	2,622,406		2,467,745	94.10
2020	2,647,497		2,417,663	91.32
2019	2,447,715		2,362,893	96.53
2018	2,292,419		2,268,076	98.94
2017	2,357,726		2,260,588	95.88
2016	2,321,069		2,229,499	96.05
2015	2,318,749		2,255,997	97.29
2014	2,292,574		2,174,315	94.84

#### Sources:

Total Tax Collections: Union County Tax Collector

#### Notes:

- (1) Taxes may be paid at a discount that starts at four percent on November 1, and declines by one percent per month until the discount period ends on the last day of February.
- (2) Information above pertains to the following County Taxing Authorities:
  - Union County General Fund
  - Union County Special Library District
  - Union County Health Department
- (3) The County entered into an agreement with the Lake Butler Community Redevelopment Agency, resulting in 50% of the funds taxed the the CRA being remitted back to the County, beginning Fiscal Year ended September 30, 2016. The amount of revenue redirected to the County as a result of this agreement was approximately \$20,739 in that year.
- (4) The Union County Tax Collector reports that all Tax Certificates are sold every year in the County, with the exception of tax amounts due that are less than \$250. These unsold certificates total an immaterial amount, and are not documented by the Tax Collector.

# SCHEDULE 9 UNION COUNTY, FLORIDA RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

### Governmental Activities

Fiscal Year	Notes Payable	Total Primary Government	Percentage of Personal Income	Per Capita (1)
2024	\$ 0	\$ 0	0.00%	\$ -
2023	0	0	0.00%	0
2022	0	0	0.00%	0
2021	0	406,302	10.88%	35.13
2020	0	496,384	14.52%	47.56
2020	41,487	470,616	13.76%	45.09
2019	213,794	699,185	21.06%	68.16
2018	299,651	704,492	21.94%	68.68
2017	342,911	660,781	21.86%	62.25
2016	132,806	475,652	15.85%	45.60
2015	241,006	609,007	21.33%	57.06
2014	479,427	881,970	31.74%	84.86
2013	672,700	911,050	33.31%	86.86

<sup>(1)</sup> Note: Per capita debt reported on resident population, excluding DOC inmates. - 83 -

# SCHEDULE 10 UNION COUNTY, FLORIDA RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Union County has no bonded debt.

### SCHEDULE 11 UNION COUNTY, FLORIDA LEGAL DEBT MARGIN

The Constitution of the State of Florida, Florida Statute 200.181, set no legal debt margin. Additionally, Union County has no bonded debt.

### SCHEDULE 12 UNION COUNTY, FLORIDA PLEDGED REVENUE COVERAGES

Union County has no bonded debt.

### **SCHEDULE 13** UNION COUNTY, FLORIDA **DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS**

Fiscal Year	Population (1)	FI Dept of Corrections Inmate Population (5)	Residents	er Capita ncome (1)	e: i	er Capita Income xcluding inmate opulation (1)	Personal Income thousands) (1)	Median Age (2)	School Enrollment (3)	Unemployment Rate (percent) (4)
2024	16,100	4,218	11,882	\$ 28,946	\$	39,746	\$ 466,031	40.1	2,628	3.9%
2023	16,137	4,354	11,783	\$ 26,536	\$	36,341	\$ 428,211	39.7	2,367	3.0%
2022	15,550	3,866	11,684	\$ 25,293	\$	33,662	\$ 393,306	39.3	2,395	3.1%
2021	15,799	4,234	11,565	\$ 23,633	\$	32,285	\$ 373,378	39.3	2,300	3.7%
2020	15,410	4,972	10,438	\$ 22,188	\$	32,757	\$ 341,919	39.3	2,288	6.7%
2019	14,940	4,682	10,258	\$ 22,227	\$	32,371	\$ 332,065	39.5	2,272	3.0%
2018	15,469	5,212	10,257	\$ 20,756	\$	31,304	\$ 321,082	39.8	2,260	3.3%
2017	15,252	4,637	10,615	\$ 19,815	\$	28,471	\$ 302,215	46.7	2,292	3.8%
2016	15,274	4,843	10,431	\$ 19,647	\$	28,769	\$ 300,094	40.3	2,235	4.3%
2015	15,260	4,586	10,674	\$ 18,710	\$	26,748	\$ 285,511	40.0	2,282	4.9%
2014	15,162	4,769	10,393	\$ 18,327	\$	26,737	\$ 277,879	39.2	2,275	6.0%

### Sources:

- (1) Bureau of Economic Analysis, data reported one year behind (2) United States Census Bureau, data reported one year behind
- (3) Union County School District Finance Department
- (4) Florida Department of Economic Opportunity
- (5) Union County Budget Documents

#### SCHEDULE 14 UNION COUNTY, FLORIDA PRINCIPAL EMPLOYERS CURRENT YEAR

Fiscal Year Ended September 30, 2024

		Percent of Total
Taxpayer	Number of Employees	Employment
Department of Corrections - RMC	690	17.49
Department of Corrections - UCI	648	16.43
Centurion - RMC	271	6.87
Union County School Board	327	8.29
Pritchett Trucking	361	9.15
West Frasier	130	3.30
Union County Government	196	4.96
Centurion - UCI	58	1.47
Lake Butler Hospital	163	4.13
PRIDE Enterprises	170	4.31
Total Principal Employers	3,014	76.41
Estimated Total Workforce	3,944	

Fiscal Year Ended September 30, 2019

		Percent of Total
Taxpayer	Number of Employees	Employment
Department of Corrections - RMC	796	20.18
Department of Corrections - UCI	577	14.63
Union County School Board	364	9.23
Pritchett Trucking	301	7.63
Centurion - RMC & UCI	356	9.03
West Frasier	142	3.60
Union County Government	117	2.97
The Roberts Companies, LLC	80	2.03
Lake Butler Hospital	65	1.65
PRIDE Enterprises	52	1.32
Total Principal Employers	2,850	72.26
Estimated Total Workforce	4,217	

#### Sources:

Surveys by Union County Clerk of Courts & Comptroller City of Lake Butler Budget Florida Department of Economic Opportunity North Florida Economic Development Partnership

#### Note:

Information regarding principal employers was not available prior to 2019.

SCHEDULE 15
UNION COUNTY, FLORIDA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS

As of September 30,

<u>-</u>						is of Septen	יטכו שט,			
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Board of County Commissioners										
Commissioners	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Courthouse Maintenance	1.00	1.00	1.00	1.50	2.00	1.00	1.00	1.00	1.00	1.00
General Administration	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00	2.00	2.00
Building Department	1.50	1.50	1.50	1.50	1.50	1.00	1.00	1.00	1.00	1.00
Emergency Management	2.50	2.00	3.00	3.00	3.00	2.00	2.00	3.00	2.00	2.00
Emergency Medical Services	14.00	14.00	14.00	12.50	14.00	14.00	14.00	16.00	14.00	14.00
911 Call Center	11.00	11.00	11.00	10.00	11.00	10.00	9.00	9.00	8.00	9.00
Solid Waste	12.00	12.50	12.50	14.00	12.25	11.50	11.50	11.50	11.50	12.50
Agriculture Extension Office	3.00	3.00	3.00	2.40	2.40	2.40	2.40	2.40	2.40	2.40
Road Department	13.00	13.50	13.50	15.00	14.50	13.50	12.50	12.50	12.50	12.50
Recreation Department	1.00	1.00	1.00							
Library	4.00	4.75	4.75	4.75	4.75	5.00	5.00	5.00	5.00	5.00
Total Board of County Commissioners	71.00	72.25	73.25	72.65	73.40	68.40	65.40	68.40	64.40	66.40
Constitutional Offices										
Clerk of Courts & Comptroller	10.50	10.00	9.75	10.75	10.75	11.00	11.00	11.00	11.00	11.70
Property Appraiser	4.00	4.00	4.00	4.00	4.50	4.50	4.50	5.00	5.00	5.00
Sheriff	32.00	27.50	27.50	27.50	26.50	26.50	26.50	26.50	24.00	24.00
Supervisor of Elections	3.00	3.50	3.50	3.50	3.40	3.00	3.00	3.00	3.00	3.00
Tax Collector	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Total County Full-Time Equivalent Employees	124.50	121.25	122.00	122.40	122.55	117.40	114.40	117.90	111.40	114.10

Source: Union County Payroll Records & various constitutional offices

### SCHEDULE 16 UNION COUNTY, FLORIDA OPERATING INDICATOR BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	As of September 30,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General government										
Number of elections conducted	3	1	1	1	2	2	2	2	2	2
Number of invoices/vouchers processed	4,704	4,502	4,169	4,904	4,686	4,750	4,727	4,726	4,973	5,202
Number of building permits issued	748	628	628	581	80	48	82	36	40	52
Public Safety										
Number of E-911 calls received in Dispatch	8,260	5,983	7,051	6,500	6,000	6,000	6,000	7,200	5,700	5,800
Number of Calls for Fire Services*	389	392	385	420	431	359	339	330	304	229
Number of emergency medical services transports	2,522	1,477	1,408	1,241	1,136	1,195	1,232	1,797	1,558	1,442
Human Services										
Number of clients receiving general fund assistance	0	0	3	0	2	3	2	1	1	N/A
Number of dogs and cats picked up by Animal Control	151	254	215	225	366	187	N/A	N/A	N/A	N/A
Cultural & Recreational										
Total library circulation	29,129	40,262	24,446	25,557	28,373	36,949	38,141	47,682	43,901	45,944
Number of library users of electronic resources	4,379	29,617	3,400	2,980	32,442	5,234	6,131	8,523	8,636	10,129
Number of events at the Library (Youth, Teen, Adult)	153	150	143	107	158	177	168	131	132	131
Library Attendees	21,343	21,946	38,353		60,379	52,921	55,633	60,640	60,416	65,566
Ag Ext & 4-H										
Ag/Natural Resources	7,433	1,944	4,867	5,948	N/A	N/A	N/A	N/A	N/A	N/A
4-H and Youth Development	52,771	35,123	10,008	9,755	N/A	N/A	N/A	N/A	N/A	N/A
Educational materials developed	135	76	26	19	N/A	N/A	N/A	N/A	N/A	N/A
Refuse disposal										
Tons of solid waste processed	6,358	6,429	6,193	6,457	6,291	9,044	9,577	8,836	13,600	4,371
Number of unincorporated residential units served	4,411	4,482	4,325	4,293	4,232	4,183	4,133	4,108	4,062	4,045

#### Sources:

Various County Departments Union County Supervisor of Elections Union County Property Appraiser

Union County Clerk of Courts & Comptroller, Finance Department

<sup>\*</sup>NOTE: Previous years reporting of Fire Service calls were calculated using an outdated software and were restated in 2020.

### SCHEDULE 17 UNION COUNTY, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTIONAL DEPARTMENT LAST TEN FISCAL YEARS

	As of September 30,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General government										
Number of Administrative/Office Facilities	11	11	11	11	11	10	10	10	10	11
Number of Storage Facilities	3	3	3	3	3	3	3	3	3	3
Square Footage of Facilities	65,064	65,064	65,064	65,064	65,064	65,064	65,064	65,064	65,064	65,504
Acreage of Properties	21,891	21,891	21,891	21886	21886.00	21.89	21.89	21.89	21.89	22.89
Number of Light-duty Vehicles	4	4	2	2	2	2	2	2	2	2
Number of Medium and Heavy-Duty Vehicles	4	4	4	4	4	4	4	4	4	4
Public safety										
Volunteer Fire Department										
Number of Pumper Trucks	5	5	5	5	5	5	5	5	5	5
Number of Fire Stations	4	4	4	4	4	4	4	4	4	4
Total Square footage of Fire Stations	2400	2400	2400	2400	2400	2,400	2,400	2,400	2,400	2,400
Acreage of Fire Station Properties	7.46	7.46	2.46	2.46	2	2.46	2.46	2.46	2.46	2.46
Emergency Medical Services										
Number of Ambulances	5	5	5	5	4	5	5	5	5	5
Number of Command Posts	0	0	0	0	2	2	2	2	2	2
Deuce Military Humvee	0	0	0	0	1	1	1	1	1	1
Sheriff's Office										
Number of sheriff vehicles	26	19	19	18	18	18	18	18	18	18
Average age of sheriff vehicles (years)	4.5	5	5	5	5	4	4	4	4	5
Mosquito Control sprayer truck	2	2	2	2	2	2	0	0	0	0
Transportation										
Total Miles of Paved Road	275	275	275	275	275	275	275	275	275	275
Total Miles of Unpaved Road	64	64	64	64	64	64	64	64	64	64
Bridges	7	7	7	7	7	7	7	7	7	7
Number of Dump Trucks	4	4	4	4	4	4	4	4	4	4
Number of Passenger Vans	6	6	3	3	3	3	3	3	3	3
9	4	4	3	3	3	3	3	3	3	3
Equipment Trailers		2	2	2						
Motor Graders	2	1			2	2	2	2	2	2
Other Heavy Equipment	1		1	1	1	1	1	1	1	0
Retention Ponds	4	4	4	4	4	4.00	2.00	1.00	N/A	N/A
Retention Ponds Acreage	23.6	23.6	23.6	23.6	23.60	23.60	9.80	5.00	N/A	N/A
Culture & Recreation										
Library										
Number of Libraries	1	1	1	1	1	1	1	1	1	1
Number of Vehicles	1	1	1	1	1	1	1	1	1	1
Square footage of building	9124	9124	9124	9124	9,124	9,124	9,124	9,124	9,124	9,124
Total Acreage	4	4	4	4	4	4.00	4.00	4.00	4.00	4.00
Parks and Recreation Centers										
Number of Community Centers	2	2	2	2	2	1	1	1	1	1
Number of Recreation Complexes	1	1	1	1	1	1	1	1	1	1
Number of Baseball/Softball Diamonds	8	8	8	8	8	8	8	8	8	8
Number of Parks	3	3	3	3	3	3	3	3	3	3
Number of Playgrounds	4	4	4	4	4	4	4	4	4	3
Number of Basketball Courts	3	3	3	3	3	3	3	3	3	2
Number of Farmer's Markets	1	1	1	2	2	0	0	0	0	1
Combined Acreage of All Parks	201.32	201.32	201.32	201.32	201.32	201.32	201.32	201.32	201.32	198.17
Square Footage of Buildings for Concessions/Bathrooms	15,656	15,656	15,656	15,656	15,656	12,856	12,856	12,856	12,856	13,600
Refuse disposal										
Collection Sites	5	5	5	5	5	5	5	5	5	5
Square Footage of Buildings	1520	1520	1520	1520	1520	1,520	1,520	1,520	1,520	1,520
Oil Collection Stations (Acreage)	1(0.17)	1(.017)	1(.017)	1(.017)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)	1 (0.17)
Acreage of Landfill (Retired)	33.00	33.00	33.00	33.00	33.12	33.12	33.12	33.12	33.12	33.12
Number of Garbage Trucks	33.00	33.00	33.00	3	3	3	3	3	3	3
Number of Passenger Vans	1	1	1	1	1	1	1	1	1	1

#### Sources:

Various County Departments

Union County Property Appraiser
Union County Clerk of Courts & Comptroller, Finance Department

### **OTHER REPORTS AND SCHEDULE**

### UNION COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2024

State Grantor/Pass Through Grantor/Program Title	CSFA Number	Contract Number	Expenditure
FEDERAL AGENCY			
Department of Justice			
Passed through Florida Office of the Attorney General Crime Victim Assistance	16.575	VE819	18,12
Crime Victim Assistance Total Crime Victim Assistance	16.575	VG263	36,947 55,070
Total Department of Justice			55,070
Environmental Protection Agency			
Direct:			
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	66.818	12978329	63,918
Total Environmental Protection Agency			63,91
Department of Health and Human Services			
Passed through the Florida Department of Revenue			
Child Support Services	93.563	COC63	178,85
Total Department of Health and Human Services			178,85
Department of Homeland Security Passed through Florida Division of Emergency Management			
Emergency Management Performance Grants	97.042	G0474	39,37
Total Department of Homeland Security			39,37
Total Expenditures of Federal Awards			\$ 337,22
STATE AGENCY			
Florida State Courts System Direct: Small County Court house Facilities	22.004	OOCEP	94,08
Small County Courthouse Facilities	22.004	UUCEP	94,08
Florida Total State Courts System  Executive Office of the Governor			94,08
Direct:	24 2	****	
Emergency Management Programs Emergency Management Programs	31.063 31.063	A0363 A0495	78,69 29,08
Total Emergency Management Programs			107,77
Total Executive Office of the Governor			107,77
Florida Department of Environmental Protection Direct:	27.2.	\$0529	
Small County Consolidated Grants	37.012	SC529	93,75
Direct: Florida Coastal Resilient Program	37.098	23PLN69	38,45
Total Florida Department of Environmental Protection			132,20
Florida Housing Finance Agency			
Direct: State Housing Initiatives Partnership (SHIP)	40.901	2021/2022	53,45
State Housing Initiatives Partnership (SHIP) State Housing Initiatives Partnership (SHIP)	40.901 40.901	2022/2023 2023/2024	301,83 35,00
Total Housing Initiatives Partnerships (SHIP)			390,29
Total Florida Housing Finance Agency			390,29
Florida Department of Agriculture and Consumer Services Direct:			
Mosquito Control State Aid	42.003	29485	37,74
Total Florida Department of Agriculture and Consumer Services			37,74
Florida Department of Financial Services Passed through Department of Fire Marshall			
Local Government Fire Service Grant Local Government Fire Service Grant	43.009 43.009	FM899 FM704	131,48 37,01
Total Local Government Fire Service Grant	43.003	1111704	168,49
Total Florida Department of Financial Services			168,49
Florida Department of State Direct:			
State Aid to Libraries	45.030	4L043	88,17
Total Florida Department of State			88,17
Florida Department of Transportation			
Direct: Small County Outreach Program	55.009	G1843	3,995,48
Small County Outreach Program Small County Outreach Program	55.009 55.009	G2242 G1720	72,21 318,68
Small County Outreach Program Total Small County Outreach Program	55.009	G2H81	259,00 4,645,39
Direct:			
Small County Road Assistance Program Small County Road Assistance Program	55.016 55.016	G2176 G2177	62,57 20,66
Total Small County Road Assistance Program			83,23
Direct:	55.023	ARV43	4.85
State Highway Project Reimbursement	55.023	ARV43	,
Total Florida Department of Transportation			4,733,49
Florida Department of Law Enforcement Direct:			
CJDT Implementation Assistance Program	71.044	D2A09	150,51
Direct: Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	5V027	388,66
Direct:			
Union County Public Safety Complex	71.074	7G014	1,903,32
Total Florida Department of Law Enforcement			2,442,50
Florida Department of Management Services Direct:			
Cyber Security	72.001	2023/2024	27,42
Direct: Wireless 911 Emergency Telephone System	72.001	TC533	61,30
Wireless 911 Emergency Telephone System Total Wireless 911 Emergency Telephone System	72.001	TC449	10,45
			/1,/5
Direct: E911 Rural County Grant Program - E911 System Replacement	72.003	TC371	124,19
Total Florida Department of Management Services			223,37
Florida Department of Health			
Direct: Community Public Health	64.003	M236302	57,00
Community Public Health Total Florida Department of Health	64.003	M2460	57,00 114,00
Florida Department of State			
Passed through the Florida Division of Elections HAVA Election Security Grants	90.404	24.e.an.000.063	10.68
			10,000
Total Florida Department of State			10,68

See accompanying notes to schedule of expenditures of  $\,$  state financial assistance.

### UNION COUNTY, FLORIDA NOTES TO THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2024

### (1) Basis of Presentation:

The accompanying schedule of expenditures of federal awards and state financial assistance includes the state grant activity of Union County, Florida (the County). The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and Section 215.97, Florida Statutes, *Florida Single Audit Act*. Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

### (2) Summary of Significant Accounting Policies:

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and Section 215, Florida Statutes, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### (3) De Minimis Indirect Cost Rate Election

The County has elected not to use the 10 percent de minimis indirect cost rate as allowed under Uniform Guidance.

### (4) Contingency:

Project expenditures are subject to audit and adjustment. If any expenditures were to be disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, all project expenditures included on the accompanying schedule are in compliance with the terms of the project agreements and applicable federal and state laws and regulations.

### (5) **Subrecipients:**

During the year ended September 30, 2024, the County provided no grant awards to subrecipients.

### UNION COUNTY, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### **Summary of Auditors' Results:** A.

Financial Statements:						
Type of audit report issued or	Type of audit report issued on the financial statements:					
Internal control over financia	l reporting:					
Material weakness(es) id	entified?	yes	X no			
Significant deficiency(ies	Significant deficiency(ies) identified?					
Noncompliance material to fi	Noncompliance material to financial statements noted?					
State Financial Assistance:						
Internal control over major S	tate projects:					
Material weakness(es) id	Material weakness(es) identified?					
Significant deficiency(ies	Significant deficiency(ies) identified?					
Type of auditors' report issue State projects:	Unmodified					
Any audit findings disclo reported for state financia accordance with Chapter	yes	X none reported				
Dollar threshold used to o type B programs:	į	\$750 <u>,000</u>				
Identification of major State J	programs:					
CSFA Number	Program	n Name				
55.009 71.074	Small County Outreach Program (SCOP) Union County Public Safety Complex					

- B. Financial Statement Findings: None.
- C. State Project Findings and Questioned Costs: None.

- **Summary Schedule of Prior Audit Findings:** See Summary Schedule of Prior Audit Findings, as listed in the table of contents. D.
- Corrective Action Plan: Not applicable as there are no current year findings. E.



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Board of County Commissioners, Union County, Florida:

### Report on Compliance for Each Major State Project

### Opinion on Each Major State Project

We have audited Union County, Florida (the County)'s compliance with the types of compliance requirements identified as subject to audit in the Florida Department of Financial Services State Projects Compliance Supplement that could have a direct and material effect on each of the County's major state projects for the year ended September 30, 2024. The County's major state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2024.

### Basis for Opinion on Each Major State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's state projects.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and Chapter 10.550, Rules of the Auditor General, will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and Chapter 10.550, Rules of the Auditor General we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor
  General, but not for the purpose of expressing an opinion on the effectiveness of the County's
  internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with the type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

James Maore : Co., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of County Commissioners, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Union County, Florida (the County) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 30, 2025.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Meore : Co., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL

To the Honorable Board of County Commissioners, Union County, Florida:

### **Report on the Financial Statements**

We have audited the financial statements of Union County, Florida (the County), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards; Independent Auditors' Report on Compliance for Each Major State Project and Report on Internal Control over Compliance in Accordance with Chapter 10.550 Rules of the Florida Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountants' Examination Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 30, 2025, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Union County, Florida was established by Chapter 8516, Laws of Florida in 1921. The Clerk of Circuit Court serves as Clerk to the Board pursuant to Section 215.17, Florida Statutes. The County included the following component unit: The Union County Special Library District.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had the following recommendation:

### 2024-001 - Reviewing, Tracking, and Recording of Capital Assets

During our testing over capital assets, we noted discrepancies in the asset and accumulated depreciation balances. Issues with the County's capital asset software from a previous year had resulted in additions and disposals that were not clearly shown on activity reports relative to prior years balances. These issues were recognized and corrected in the current year necessitating certain reclassifications to be made in the categorization and/or depreciation and capital assets. We recommend the County continue ensuring that as part of the year-end reconciliation process, all capital asset activity and changes be compared to prior year beginning balances and any capital outlay expenditures in non-capital accounts and non-capital expenditures in capital accounts be reclassified for consistency purposes with capital asset additions for any new assets acquired during the fiscal year.

### Property Assessed Clean Energy (PACE) Programs

The following items have been provided to us to comply with state reporting requirements and have not been audited by us. We did not audit the following information within this section, nor were we required to perform any procedures to verify the accuracy or the completeness of the information provided by managements. We do not express an opinion, a conclusion, nor provided any form of assurance on this data.

As required by Section 10.554(1)(i)6.a, Rules of the Auditor General, the County and below listed special districts did not have a property assessed clean energy (PACE) program that finances qualifying improvements authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, operated within the County's or District's geographical boundaries during the fiscal year under audit.

### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information; therefore, we did not note any such component units that failed to provide the necessary information, nor is any specific special district information required to be reported.

### Specific Special District Information – Union County Special Library District

The following items have been provided to us to comply with state reporting requirements and have not been audited by us. We did not audit the following information within this section, nor were we required to perform any procedures to verify the accuracy or the completeness of the information provided by management. We do not express an opinion, a conclusion, nor provide any form of assurance on this data.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported the following unaudited data:

- a) The total number of district employees compensated in the last pay period of the district's fiscal year: 4.
- b) The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year: -0-.
- c) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: \$264,295.
- d) All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency: \$-0-.
- e) Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as: no such projects noted.
- f) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as follows: no amendments between the original and final budgets.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Authority reported the following unaudited data:

- g) The mileage rate or rates imposed by the district: 5.000.
- h) The total amount of ad valorem taxes collected by or on behalf of the district: \$172,713.
- i) The total amount of outstanding bonds issued by the district and the terms of such bonds: there were no such bonds issued by the district

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, the Board of County Commissioners, management, and others within the County and is not intended to be and should not be used by anyone other than these specified parties.

James Meore : Co., P.L.

Gainesville, Florida June 30, 2025



James Maore : Co., P.L.

#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Board of County Commissioners, Union County, Florida

We have examined the compliance of Union County, Florida (the County) with Section 365.172, Florida Statutes, *Emergency Communications Number "E911"*, Section 365.173, Florida Statutes, *Communications Number E911 System Fund*, and Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statutes), for the year ended September 30, 2024. Management is responsible for the compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of the County's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to the engagement.

In our opinion, for the year ended September 30, 2024, the County complied with the Statutes in all material respects.

Gainesville, Florida June 30, 2025

### UNION COUNTY, FLORIDA MANAGEMENT'S RESPONSE TO CURRENT YEAR FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2024

### <u>Management's Response to Auditor General Recommendation Comment 2024-001 – Reviewing, Tracking, and Recording of Capital Assets</u>

The discrepancy noted during this year's testing was the result of an error originating in a prior year. Adjustments were made during the current fiscal year to correct the issue, and the capital asset records are now accurate. Management has taken steps to ensure proper tracking moving forward and will continue to monitor capital asset activity as part of the year-end reconciliation process to maintain accuracy and consistency in future reporting.

Responsible Official(s): Kellie Rhoades, CPA, Clerk of Court and Comptroller and Pam Woodington,

**BOCC** Finance Director

Anticipated Date of Remediation: June 2025

### **UNION COUNTY SHERIFF**

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2024** 

### **UNION COUNTY SHERIFF**

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

### **SEPTEMBER 30, 2024**

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### INDEPENDENT AUDITORS' REPORT

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Union County Sheriff (the Office), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Office as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and aggregate remaining fund information only for that portion of the major funds and aggregate remaining fund information of Union County, Florida (the County), that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of the County, as of September 30, 2024, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the special-purpose financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 30, 2025, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

Gainesville, Florida June 30, 2025 James Maore ; 60., P.L.

## UNION COUNTY SHERIFF BALANCE SHEET GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

				Special	ie		Total		
	General		Inmate Welfare		Interg	overnmental	Governmental		
		Fund		Fund		ared Fund		Funds	
ASSETS									
Cash and cash equivalents	\$	454,581	\$	93,681	\$	-	\$	548,262	
Due from other governments		-		-		81,457		81,457	
Total assets	\$	454,581	\$	93,681	\$	81,457	\$	629,719	
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	300,858	\$	-	\$	-	\$	300,858	
Accrued expenditures		48,638		-		-		48,638	
Due to BOCC		105,085		-		-		105,085	
Total liabilities		454,581		-				454,581	
Fund Balances:									
Restricted for:									
Inmate benefit		-		93,681		-		93,681	
Law enforcement		-		_		81,457		81,457	
Total Fund Balances		-		93,681		81,457		175,138	
Total Liabilities and Fund Balances	\$	454,581	\$	93,681	\$	81,457	\$	629,719	

## UNION COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue						Total		
	General Fund		Inmate Welfare Intergovernmenta		_	Governmental			
				Fund	Shared Fund		Funds		
Revenues									
Intergovernmental	\$	-	\$	-	\$	457,206	\$	457,206	
Charges for services		-		6,460		-		6,460	
Miscellaneous revenue		_		-		56,214		56,214	
Total revenues				6,460		513,420		519,880	
Expenditures									
Current:									
Public safety	2	2,938,886		-		401,301		3,340,187	
Capital outlay		353,523		-		30,662		384,185	
Total expenditures	3	3,292,409		-		431,963		3,724,372	
Excess (deficiency) of revenues over (under) expenditures	(3	3,292,409)		6,460		81,457		(3,204,492)	
Other financing sources (uses)									
Appropriations from board of county commissioners	3	3,397,494		-		-		3,397,494	
Reversion to board of county commissioners		(105,085)		-		-		(105,085)	
Total other financing sources (uses)	3	3,292,409		-		-		3,292,409	
Net change in fund balance		-		6,460		81,457		87,917	
Fund balances, beginning of year		-		87,221		-		87,221	
Fund balances, end of year	\$		\$	93,681	\$	81,457	\$	175,138	

### UNION COUNTY SHERIFF STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds
Assets Cash and cash equivalents Total Assets	\$ 10,971 \$ 10,971
Liabilities  Due to other County agencies  Total liabilities	\$ - \$ -
Net Position Restricted for: Other individuals and organizations Total Net Position	\$ 10,971 \$ 10,971

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY SHERIFF STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds		
Additions			
Charges for services	\$	40,219	
Court related		8,493	
Total additions		48,712	
Deductions			
Payments to individuals		1,390	
Payments to other governments		17,691	
Payments to board of county commissioners		25,059	
Total deductions		44,140	
Change in fiduciary net position		4,572	
Net position, beginning of year		6,399	
Net position, end of year	\$	10,971	

The accompanying notes to financial statements are an integral part of this statement.

### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Sheriff (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity** The Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Sheriff, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Special Revenue Funds – The Inmate Welfare Special Revenue Fund is used to account for the funds that are generated by phone commissions. The profits can only be spent for the benefit of the inmates. The Intergovernmental Shared Special Revenue Fund is used to account for federal and local grant activity.

Additionally, the Sheriff reports the following fiduciary fund type:

Custodial Funds – Custodial funds are used to account for assets held by the Office in a trustee capacity, or as an agent for individuals, private organizations, and other governments.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

### (1) **Summary of Significant Accounting Policies:** (Continued)

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office follows the County's policy for revenue recognition in which it considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is 60 days.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash and cash equivalents—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Useful Lives
Vehicles	4-6 years
Building and improvements	20 years
Computer software	3-10 years
Machinery and equipment	3-20 years

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Sheriff is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

### (1) **Summary of Significant Accounting Policies:** (Continued)

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund and Intergovernmental Shared Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk*. The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

### (5) **Pension Plan:**

The entity participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's eligible employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2024.

### REQUIRED SUPPLEMENTARY INFORMATION

### UNION COUNTY SHERIFF SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted	d Amounts			
	Original Final		Final Actual		
Revenues	\$ -	\$ -	\$ -	\$ -	
Expenditures					
General government	-	-	-	-	
Public safety	3,397,494	3,397,494	3,292,409	105,085	
Total expenditures	3,397,494	3,397,494	3,292,409	105,085	
Excess (deficiency) of revenues over (under) expenditures	(3,397,494)	(3,397,494)	(3,292,409)	105,085	
Other financing sources (uses)					
Appropriations from board of county commissioners	3,397,494	3,397,494	3,397,494	-	
Reversion to board of county commissioners	-	-	(105,085)	(105,085)	
Total other financing sources (uses)	3,397,494	3,397,494	3,292,409	(105,085)	
Net change in fund balance	-	-	-	-	
Fund balance, beginning of year	-	-	-	-	
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -	

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - governmental funds - budget to actual is an integral part of this schedule.

### UNION COUNTY SHERIFF SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - INTERGOVERNMENTAL SHARED SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>						
		Original	Final		Actual		ance with al Budget
Revenues							
Intergovernmental	\$	431,963	\$	431,963	\$	457,206	\$ 25,243
Miscellaneous revenue				-		56,214	56,214
Total revenues		431,963		431,963		513,420	81,457
Expenditures							
Current:							
Public safety		401,301		401,301		401,301	-
Capital Outlay		30,662		30,662		30,662	-
Total expenditures		431,963		431,963		431,963	-
Excess (deficiency) of revenues over (under) expenditures		-		-		81,457	 81,457
Net change in fund balance		-		-		81,457	 81,457
Fund balance, beginning of year		-		-		-	-
Fund balance, end of year	\$	_	\$	_	\$	81,457	\$ 81,457

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - governmental funds - budget to actual is an integral part of this schedule.

## UNION COUNTY SHERIFF NOTE TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - BUDGET AND ACTUAL SEPTEMBER 30, 2024

### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund and the intergovernmental shared special revenue fund. All annual appropriations lapse at fiscal year-end. A formal budget is not adopted for the inmate welfare fund.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

### SUPPLEMENTARY INFORMATION

# UNION COUNTY SHERIFF COMBINING SCHEDULE OF FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Su	vidual/ spense Fund		Bond Fund	C	Total ustodial Funds
Assets			·			
Cash and cash equivalents	\$	-	\$	10,971	\$	10,971
Total Assets	\$	-	\$	10,971	\$	10,971
Liabilities						
Due to other County agencies	\$	-	\$	_	\$	
Total liabilities	\$	-	\$	-	\$	-
Net Position						
Restricted for:						
Other individuals and organizations	\$	-	\$	10,971	\$	10,971
<b>Total Net Position</b>	\$	-	\$	10,971	\$	10,971

# UNION COUNTY SHERIFF COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Individual/ Suspense Fund			Bond Fund	Cı	Total ustodial Funds
Additions						
Charges for services	\$	40,219	\$	-	\$	40,219
Court related		-		8,493		8,493
Total additions		40,219		8,493		48,712
Deductions						
Payments to individuals		-		1,390		1,390
Payments to other governments		15,160		2,531		17,691
Payments to board of county commissioners		25,059		-		25,059
Total deductions		40,219		3,921		44,140
Change in fiduciary net position		-		4,572		4,572
Net position, beginning of year		-		6,399		6,399
Net position, end of year	\$	-	\$	10,971	\$	10,971

### ADDITIONAL INFORMATION



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Union County Sheriff (the Office) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated June 30, 2025, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the special purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have audited the financial statements of the Union County Sheriff (the Office), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2025, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding financial audit report. No comments remain uncorrected from the second preceding audit.

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Sheriff is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Sheriff, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Union County Sheriff to be disclosed as required by accounting principles generally accepted in the United States of America.

### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Brad Whitehead, Sheriff, Union County, Florida:

We have examined the Union County Sheriff's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2024. Management is responsible for the Office's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of Office's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, for the year ended September 30, 2024, the Office complied with the Statute in all material respects.

Gainesville, Florida June 30, 2025 James Magre & Co., P.L.

### UNION COUNTY PROPERTY APPRAISER

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2024** 

### UNION COUNTY PROPERTY APPRAISER

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

### **SEPTEMBER 30, 2024**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

### **Report on the Audit of the Financial Statements**

### **Opinion**

We have audited the financial statements of the general fund of the Union County Property Appraiser (the Office), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund of the Office as of September 30, 2024, and the respective change in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note (1) to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the general fund, only for that portion of the general fund of Union County, Florida (the County), that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of the County as of September 30, 2024, the change in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they would influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 30, 2025, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

Gainesville, Florida June 30, 2025 James Maore ; Co., P.L.

# UNION COUNTY PROPERTY APPRAISER BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2024

	General Fund	
ASSETS  Cook and each emission to	¢	16 557
Cash and cash equivalents  Total Assets	\$ \$	46,557 46,557
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts payable and accrued expenditures	\$	13,009
Due to Board of County Commissioners		32,566
Due to other governments		982
Total Liabilities		46,557
Total Fund Balances		
Total Liabilities and Fund Balance	\$	46,557

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY PROPERTY APPRAISER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Fund	
Revenues		
Charges for services	\$	535
Intergovernmental revenue		18,735
Miscellaneous revenue		2,608
Total revenues		21,878
Expenditures		
General government		504,478
Total expenditures		504,478
Excess (deficiency) of revenues over (under) expenditures		(482,600)
Other financing sources (uses)		
Appropriations from Board of County Commissioners		515,166
Reversion to Board of County Commissioners		(32,566)
Total other financing sources (uses)		482,600
Net change in fund balance		-
Fund balance, beginning of year		-
Fund balance, end of year	\$	-

### UNION COUNTY PROPERTY APPRAISER NOTES TO SPECIAL-PURPOSE FINANCIAL STATEMENTS SEPTEMBER 30, 2024

### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Property Appraiser (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Property Appraiser, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) **Fund accounting**—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the Office. It is used to account for all financial resources.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources." Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office follows the County's policy for revenue recognition in which it considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes, which is only considered available if collected within 60 days.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

#### UNION COUNTY PROPERTY APPRAISER NOTES TO SPECIAL-PURPOSE FINANCIAL STATEMENTS SEPTEMBER 30, 2024

#### (1) Summary of Significant Accounting Policies: (Continued)

- (e) Cash and cash equivalents—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Property Appraiser is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### UNION COUNTY PROPERTY APPRAISER NOTES TO SPECIAL-PURPOSE FINANCIAL STATEMENTS SEPTEMBER 30, 2024

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) **Pension Plan:**

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

#### UNION COUNTY PROPERTY APPRAISER NOTES TO SPECIAL-PURPOSE FINANCIAL STATEMENTS SEPTEMBER 30, 2024

#### (5) **Pension Plan:** (Continued)

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2024.

#### REQUIRED SUPPLEMENTARY INFORMATION

## UNION COUNTY PROPERTY APPRAISER SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>							
	0	Original Final		Actual		Variance with Final Budget		
Revenues								
Charges for services	\$	-	\$	-	\$	535	\$	535
Intergovernmental revenue		-		-		18,735		18,735
Miscellaneous revenue		-		-		2,608		2,608
Total revenues		-			21,878			21,878
Expenditures								
General government		525,476		536,204		504,478		31,726
Total expenditures	525,476		536,204		504,478		-	31,726
Excess (deficiency) of revenues over (under) expenditures		(525,476)		(536,204)		(482,600)		53,604
Other financing sources (uses)								
Appropriations from Board of County Commissioners		525,476		536,204		515,166		(21,038)
Reversion to Board of County Commissioners		-		-		(32,566)		(32,566)
Total other financing sources (uses)		525,476		536,204		482,600		(53,604)
Net change in fund balance		-		-		-		-
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$		\$		\$	-	\$	-

# UNION COUNTY PROPERTY APPRAISER NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### ADDITIONAL INFORMATION



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County Property Appraiser (the Office) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated June 30, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Union County Property Appraiser (the Office), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2025, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding financial audit report. No comments remain uncorrected from the second preceding audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Property Appraiser is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Office, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore & Co., P.L.

Gainesville, Florida June 30, 2025



James Maore ; Co., P.L.

#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Bruce D. Dukes, Property Appraiser, Union County, Florida:

We have examined the Union County Property Appraiser's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2024. Management is responsible for the Office's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of Office's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, for the year ended September 30, 2024, the Office complied with the Statute in all material respects.

Gainesville, Florida June 30, 2025

#### UNION COUNTY SUPERVISOR OF ELECTIONS

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2024** 

#### UNION COUNTY SUPERVISOR OF ELECTIONS

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2024**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the general fund of the Union County, Florida Supervisor of Elections (the Office), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund of the Office as of September 30, 2024, and the respective change in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the general fund, only for that portion of the general fund, of Union County, Florida (the County), that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of the County as of September 30, 2024, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material, if individually or in the aggregate, they would influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 30, 2025, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

James Moore & Co., P.L.

Gainesville, Florida June 30, 2025

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# UNION COUNTY SUPERVISOR OF ELECTIONS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

	General Fund	
ASSETS Cash and cash equivalents Due from other governments	\$	6,576 10,680
Total Assets	\$	17,256
LIABILITIES AND FUND BALANCE		
Liabilities: Accounts payable and accrued expenditures Due to Board of County Commissioners Total Liabilities	\$	6,055 11,201 17,256
Fund Balance: Unassigned		-
Total Liabilities and Fund Balance	\$	17,256

The accompanying notes to financial statements are an integral part of this statement.

# UNION COUNTY SUPERVISOR OF ELECTIONS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Fund	
Revenues		
Intergovernmental	\$ 11,243	
Total revenues	11,243	
Expenditures Current:		
General government	543,528	
Total expenditures	543,528	
Excess (deficiency) of revenues over (under) expenditures	(532,285)	
Other financing sources (uses)		
Appropriations from Board of County Commissioners	544,283	
Reversion to Board of County Commissioners	(11,201)	
Total other financing sources	533,082	
Net change in fund balance	797	
Fund balance, beginning of year	(797)	
Fund balance, end of year	\$ -	

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County Supervisor of Elections (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Supervisor of Elections is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Supervisor of Elections, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) Fund accounting—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund – The principal operating fund of the Office. It is used to account for all financial resources.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office follows the County's policy for revenue recognition in which it considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is 60 days.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

#### (1) Summary of Significant Accounting Policies: (Continued)

- (e) Cash and cash equivalents—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Supervisor of Elections is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end. The General Fund is presented with actual expenditures exceeding the approved budget.

#### (3) **Investments:**

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) **Pension Plan:**

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs.

#### (5) **Pension Plan:** (Continued)

For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of the County. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2024.

#### REQUIRED SUPPLEMENTARY INFORMATION

## UNION COUNTY SUPERVISOR OF ELECTIONS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget	
Revenues								
Intergovernmental	\$	-	\$	-	\$	11,243	\$	11,243
Expenditures								
Current:								
General government	520,644		544,283		543,528			755
Excess (deficiency) of revenues over (under) expenditures		(520,644)		(544,283)		(532,285)		11,998
Other financing sources (uses)				744.000				
Appropriations from Board of County Commissioners		520,644		544,283		544,283		-
Reversion to Board of County Commissioners		-		-		(11,201)		(11,201)
Total other financing sources (uses)		520,644		544,283		533,082		(11,201)
Net change in fund balance		_		-		797		797
Fund balance, beginning of year		(797)		(797)		(797)		-
Fund balance, end of year	\$	(797)	\$	(797)	\$		\$	797

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget and actual - general fund is an integral part of this schedule.

# UNION COUNTY SUPERVISOR OF ELECTIONS NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

ADDITIONAL	ELEMENTS	REQUIRED	BY THE	<b>RULES OF</b>	THE	AUDITOR	GENERAL



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Union County, Florida Supervisor of Elections (the Office) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated June 30, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Union County, Florida Supervisor of Elections (the Office), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2025, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No comments remain uncorrected from the preceding financial audit report. No comments remain uncorrected from the second preceding audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Office is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Supervisor of Elections, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Office, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore & Co., P.L.

Gainesville, Florida June 30, 2025

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James Maore ; Co., P.L.

#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Deborah K. Osborne, Supervisor of Elections, Union County, Florida:

We have examined the Union County, Florida Supervisor of Elections' (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2024. Management is responsible for the Office's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of Office's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, for the year ended September 30, 2024, the Office complied with the Statute in all material respects.

Gainesville, Florida June 30, 2025

#### UNION COUNTY TAX COLLECTOR

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2024** 

#### UNION COUNTY TAX COLLECTOR

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2024**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Union County, Florida Tax Collector (the Office), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of each major fund of the Office as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note (1) to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the general fund and aggregate remaining fund information, only for that portion of the major funds and aggregate remaining fund information, of Union County, Florida (the County), that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of the County, as of September 30, 2024, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 30, 2025, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025

#### UNION COUNTY TAX COLLECTOR BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2024

	General Fund		
Assets Cash and cash equivalents Total Assets	\$ \$	16,282 16,282	
Liabilities and Fund Balance			
Liabilities Due to Board of County Commissioners	\$	16,282	
Fund balance Unassigned		-	
Total Liabilities and Fund Balance	\$	16,282	

## UNION COUNTY TAX COLLECTOR STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Gene		
Revenues			
Charges for services	\$	271,244	
Miscellaneous revenue	*	2,638	
Total revenues		273,882	
Expenditures			
Current:			
General government		458,536	
Total expenditures		458,536	
Excess (deficiency) of revenues over (under) expenditures		(184,654)	
Other financing sources (uses)			
Appropriations from Board of County Commissioners		200,936	
Reversion to Board of County Commissioners		(16,282)	
Total other financing sources (uses)		184,654	
Net change in fund balance		-	
Fund balance, beginning of year		-	
Fund balance, end of year	\$	_	

#### UNION COUNTY TAX COLLECTOR STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Custodial Funds
Assets	145.540
Cash and cash equivalents  Total Assets	\$ 145,549 \$ 145,549
Liabilities	
Due to other governments	\$ 145,549
Total Liabilities	\$ 145,549
Net Position	\$ -

## UNION COUNTY TAX COLLECTOR STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds					
Additions						
Taxes	\$ 6,616,456					
Permits, fees, and special assessments	198,841					
Total additions	6,815,297					
Deductions						
Payments to individuals	198,841					
Payments to other governments	6,616,456					
Total deductions	6,815,297					
Net change in fiduciary net position	-					
Net position, beginning of year	-					
Net position, end of year	\$ -					

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County, Florida Tax Collector (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Tax Collector is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Tax Collector, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the Union County, Florida, financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) Fund accounting—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental fund; there are no non-major governmental funds:

General Fund - The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Additionally, the Tax Collector reports the following fiduciary fund type:

Custodial Fund - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds do not involve measurement of results of operations. The Tax Collector's Custodial Fund is used to account for the collection and distribution of property taxes, sales tax, vehicle tags and titles, boat registrations and titles, fishing licenses, and driver's licenses.

(d) Measurement focus/basis of accounting—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

#### (1) **Summary of Significant Accounting Policies:** (Continued)

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office follows the County's policy for revenue recognition in which it considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is 60 days.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash and cash equivalents —The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) Capital assets and long-term liabilities— Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.
- (g) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (h) **Compensated absences**—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office kept compensated absence records for the hours earned, used and available.
- (i) **Fund balance**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Tax Collector is a county constitutional officer, any funds remaining at the end of the fiscal year are returned to the Board of County Commissioners. Unassigned fund balance represents funds available for spending at the government's discretion.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(j) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) Budgets and Budgetary Accounting:

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) Investments:

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The County purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) **Pension Plan:**

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2024.

#### REQUIRED SUPPLEMENTARY INFORMATION

#### UNION COUNTY TAX COLLECTOR SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>							
	Original Final			Actual		Variance with Final Budget		
Revenues								
Charges for services	\$	265,004	\$	265,004	\$	271,244	\$	6,240
Miscellaneous revenue		153		153		2,638		2,485
<b>Total revenues</b>		265,157		265,157		273,882		8,725
Expenditures								
Current:								
General government		462,559		462,559		458,536		4,023
Total expenditures		462,559		462,559		458,536		4,023
Excess (deficiency) of revenues over (under) expenditures		(197,402)	_	(197,402)		(184,654)		12,748
Other financing sources (uses)								
Appropriations from Board of County Commissioners		200,936		200,936		200,936		-
Reversion to Board of County Commissioners		-		-		(16,282)		(16,282)
Total other financing sources (uses)		200,936		200,936		184,654		(16,282)
Net change in fund balance		3,534		3,534		-		(3,534)
Fund balance, beginning of year		-		-		-		-
Fund balance, end of year	\$	3,534	\$	3,534	\$		\$	(3,534)

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget and actual - general fund is an integral part of this schedule.

# UNION COUNTY TAX COLLECTOR NOTE TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year for the General Fund. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund and the aggregate remaining fund information of the Union County, Florida Tax Collector (the Office) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated June 30, 2025, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Magre ; 6., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have audited the financial statements of the Union County, Florida Tax Collector (the Office), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2025, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding financial audit report. No comments remain uncorrected from the second preceding audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Tax Collector is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Tax Collector, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Office, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



James Moore & Co., P.L.

#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Lisa B. Johnson, Tax Collector, Union County, Florida:

We have examined the Union County, Florida Tax Collector's (the Office) compliance with Section 218.415, Florida Statutes, Local Government Investment Policies (the Statute), for the year ended September 30, 2024. Management is responsible for the Office's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of Office's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, for the year ended September 30, 2024, the Office complied with the Statute in all material respects.

Gainesville, Florida June 30, 2025

#### UNION COUNTY CLERK OF THE CIRCUIT COURT

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**SEPTEMBER 30, 2024** 

#### UNION COUNTY CLERK OF THE CIRCUIT COURT

### SPECIAL-PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

#### **SEPTEMBER 30, 2024**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Kellie Hendricks Rhoades, Clerk of the Circuit Court, Union County, Florida:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Union County, Florida Clerk of the Circuit Court (the Office), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund, and the aggregate remaining fund information of the Office as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note (1) to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund and the aggregate remaining fund information, only for that portion of the major funds and the aggregate remaining fund information, of Union County, Florida (the County), that is attributable to the Office. They do not purport to, and do not, present fairly the financial position of the County as of September 30, 2024, the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Governmental Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if, individually or in the aggregate, they would influence the judgment made by a reasonable user made on the basis of these financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The combining schedule of fiduciary net position is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2025, on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

James Maore : 6., P.L.

Gainesville, Florida June 30, 2025

## UNION COUNTY CLERK OF THE CIRCUIT COURT BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

	 General Fund	_	Records lernization	Go	Total Sovernmental Funds	
Assets						
Cash and cash equivalents	\$ 171,260	\$	94,037	\$	265,297	
Prepaid expenditures	2,000		-		2,000	
Due from other funds	22,805		1,446		24,251	
Due from other governments	71,611		_		71,611	
Total Assets	\$ 267,676	\$	95,483	\$	363,159	
Liabilities and Fund Balances						
Liabilities						
Accounts payable and accrued expenses	\$ 42,136	\$	-	\$	42,136	
Due to other funds	-		47		47	
Due to other governments	160,697		-		160,697	
Total Liabilities	 202,833		47		202,880	
Fund Balances Restricted for:						
Records Modernization	_		95,436		95,436	
Assigned to:						
Court operations	 64,843				64,843	
Total fund balances	 64,843		95,436		160,279	
<b>Total Liabilities and Fund Balances</b>	\$ 267,676	\$	95,483	\$	363,159	

### UNION COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Fund		Records Modernization		Gov	Total vernmental Funds
Revenues	Φ.	550 160	ф		Φ.	550 160
Intergovernmental revenue	\$	552,163	\$	-	\$	552,163
Charges for services		174,697		17,181		191,878
Fines and forfeitures		20,365		-		20,365
Miscellaneous revenue		4,421		17.101		4,421
Total revenues		751,646		17,181		768,827
Expenditures Current:						
		260 521				260 521
General government Court related		360,531 652,428		23,920		360,531 676,348
Total expenditures		1,012,959		23,920		1,036,879
Excess (deficiency) of revenues over (under) expenditures		(261,313)		(6,739)		(268,052)
Other financing sources (uses)						
Appropriations from Board of County Commissioners		329,278		-		329,278
Reversion to Board of County Commissioners		(67,965)				(67,965)
Total other financing sources (uses)		261,313		-		261,313
Net change in fund balance		-		(6,739)		(6,739)
Fund balance, beginning of year		64,843		102,175		167,018
Fund balance, end of year	\$	64,843	\$	95,436	\$	160,279

#### UNION COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	Custodial Funds		
Assets			
Cash and cash equivalents	\$	167,236	
Receivables		384	
Total Assets	\$	169,220	
Liabilities			
Accounts payable and accrued expenses	\$	9,850	
Due to individuals		2,904	
Due to other governments		30,468	
Due to other funds		25,804	
Deposits and escrow		-	
Total Liabilities	\$	69,026	
<b>Total Net Position</b>	\$	100,194	

### UNION COUNTY CLERK OF THE CIRCUIT COURT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds
Additions Court related	\$ 1,594,263
Total additions	\$ 1,594,263 1,594,263
Deductions	
Court related	1,004,995
Payments to other governments	612,986
Total deductions	1,617,981
Net change in fiduciary net position	(23,718)
Net position, beginning of year	123,912
Net position, end of year	\$ 100,194

#### (1) **Summary of Significant Accounting Policies:**

The accounting policies of the Union County, Florida Clerk of the Circuit Court (the "Office") conform to generally accepted accounting principles as applicable to governments in the Governmental Accounting Standards Board (GASB) Codification. The following is a summary of the more significant policies.

- (a) **Reporting entity**—The Clerk is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Clerk, was established by Chapter 8516, Laws of Florida in 1921. The Office is an integral part of Union County, Florida (the County), the reporting entity for financial reporting purposes. The Office's General Fund is combined with the Board of County Commissioners in the County's financial statements to properly reflect the county-wide General Fund. Other funds are shown separately in the appropriate sections of the county-wide financial statements.
- (b) **Basis of presentation**—The Office's financial statements are special-purpose financial statements that have been prepared for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the Office has not presented the government-wide financial statements, the reconciliations to the government-wide statements or management's discussion and analysis.
- (c) Fund accounting—Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, as appropriate for each fund type. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The focus of fund financial statements is on major funds, each displayed in a separate column.

The Office reports the following major governmental funds; there are no non-major governmental funds:

General Fund – The principal operating fund of the office. It is used to account for all financial resources, except those required to be accounted for in another fund.

Records Modernization Trust Fund – The Records Modernization Trust Fund is used to account for additional recording fees, which are collected by the Clerk's office and are earmarked for the modernization of recording service operations.

Additionally, the Office reports the following fiduciary fund type:

Custodial Funds - Used to account for assets held by the Office as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds do not involve measurement of results of operations.

#### (1) Summary of Significant Accounting Policies: (Continued)

(d) **Measurement focus/basis of accounting**—All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources". Their operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets and, accordingly, are said to present a summary of sources and uses of "available spendable resources" during a period.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available as net current assets. The Office follows the County's policy for revenue recognition in which it considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which is only considered available if collected within 60 days.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, principal and interest on general long-term debt are recognized when due.

- (e) Cash and cash equivalents—The Office's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.
- (f) **Prepaid items**—The Office's prepaid items consist of certain costs which have been paid prior to the end of the fiscal year, but represent items which are applicable to future accounting periods. Prepaid items are recognized as expenses when the related expenses are incurred.
- (g) Capital assets and long-term liabilities—Capital assets used by the Office are capitalized (recorded and accounted for) by the Union County Board of County Commissioners.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the financial statements of the County.

- (h) **Accounts payable**—Accounts payable balances in the general fund are primarily payable to third-party vendors for goods provided and services rendered.
- (i) Compensated absences—The Office follows generally accepted accounting principles in accounting for accrued compensated absences. The Office allows limited vesting of unused employee leave time. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Office and this practice is expected to continue in the future. The Office maintained compensated absence records for the hours earned, used and available.

#### (1) Summary of Significant Accounting Policies: (Continued)

(j) Fund balance—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. In as much as the Clerk is a county constitutional officer, any non-restricted funds remaining at the end of the fiscal year are returned to the appropriate budget authority. Restricted fund balance represents funds constrained to specific purposes by their providers through constitutional provisions or enabling legislation.

The Office does not have a formal written policy regarding whether restricted or unrestricted amounts are considered to be spent when an expenditure for purposes for which both restricted and unrestricted fund balances are available. However, it has been the Office's general practice when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available; the Office considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Office considers amounts to have been spent first out of committed funds, then assigned funds, and lastly unassigned funds, as needed.

(k) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### (2) **Budgets and Budgetary Accounting:**

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget was adopted for the General Fund and the Records Modernization Trust Fund. All budget amounts presented in the accompanying special-purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. The annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total budget appropriations at the individual fund level. All appropriations lapse at year-end.

#### (3) **Investments:**

Florida Statutes authorize the Office to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool.

*Interest Rate Risk.* The Office does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk. The Office places no limit on the amount the Office may invest in any one issuer. The Office maintained 100-percent of excess deposits in a checking account with a local financial institution subject to Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act).

#### (4) Risk Management:

The Office purchased commercial insurance to limit the exposure of the following risks of loss: theft of, damage to, and destruction of assets; natural disasters and injuries to employees. Commercial insurance has been purchased by the Office to cover the risks of loss due to employee errors or omissions and health insurance. Settled claims resulting from all risks have not exceeded insurance coverage in any of the past three years.

#### (5) **Pension Plan:**

The Office participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Office's eligible employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the Office are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

For financial reporting purposes, the Office is deemed to be part of the primary government of Union County, Florida. A liability related to the Office's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of the County for the fiscal year ended September 30, 2024.

#### REQUIRED SUPPLEMENTARY INFORMATION

#### UNION COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GENERAL FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<b>Budgeted Amounts</b>				
	Original	Final		Actual	 riance with
Revenues					4.040
Intergovernmental revenue	\$ 516,8			\$ 552,163	\$ 1,012
Charges for services	129,7			174,697	61,198
Fines and forfeitures	20,3		365	20,365	-
Miscellaneous revenue	5,4		427	4,421	(6)
Total revenues	672,3	97 689,	442	751,646	 62,204
Expenditures					
Current:					
General government	372,3	34 372,	334	360,531	11,803
Court related	625,8	99 642,	944	652,428	(9,484)
Total expenditures	998,2	33 1,015,	278	1,012,959	2,319
Excess (deficiency) of revenues over (under) expenditures	(325,8	36) (325,	836)	(261,313)	64,523
Other financing sources (uses)					
Appropriations from Board of County Commissioners	329,2	78 329.	278	329,278	-
Reversion to Board of County Commissioners	(23,7	02) (23,	702)	(67,965)	(44,263)
Total other financing sources (uses)	305,5	76 305,	576	261,313	 (44,263)
Net change in fund balance	(20,2	(20,	260)		 20,260
Fund balance, beginning of year	64,8	43 64,	843	64,843	-
Fund balance, end of year	\$ 44,5	83 \$ 44,	583 \$	64,843	\$ 20,260

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget to actual - governmental funds is an integral part of this schedule.

#### UNION COUNTY CLERK OF THE CIRCUIT COURT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES RECORDS MODERNIZATION TRUST FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Original	Amounts Final			Actual	iance with al Budget
Revenues Charges for services	\$ 16,000	\$	16,000	\$	17,181	\$ 1,181
Expenditures Current:						
Court related	59,000		59,000		23,920	35,080
Net change in fund balance	(43,000)		(43,000)		(6,739)	36,261
Fund balance, beginning of year	102,175		102,175		102,175	-
Fund balance, end of year	\$ 59,175	\$	59,175	\$	95,436	\$ 36,261

The accompanying note to schedule of revenues, expenditures, and changes in fund balance - budget and actual - governmental funds is an integral part of this schedule.

# UNION COUNTY CLERK OF THE CIRCUIT COURT NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### (1) **Budgetary Information:**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and the Records Modernization Trust Fund. All annual appropriations lapse at fiscal year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The preparation, adoption and amendment of the budgets are governed by Florida Statutes. Public hearings are conducted to obtain taxpayer comments.
- b) Budget excess expenditures over revenues are funded through appropriations from the Board of County Commissioners.
- c) Formal budgetary integration is employed as a management control device during the year. The legal level of budgetary control is the fund level.
- d) The budgets for the funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### SUPPLEMENTARY INFORMATION

### UNION COUNTY CLERK OF THE CIRCUIT COURT COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS SEPTEMBER 30, 2024

	General Agency Fund		Re	omestic Elations Fund		Registry f Court Fund	Total Custodial Funds	
Assets Cash and cash equivalents	<u> </u>	135,409	\$	2,263	\$	29,564	\$	167,236
Receivables	ψ	232	Ψ	152	Ψ	27,50 <del>4</del> -	Ψ	384
Total Assets	\$	137,241	\$	2,415	\$	29,564	\$	169,220
Liabilities								
Accounts payable and accrued expenses	\$	10,070	\$	(220)	\$	-	\$	9,850
Due to individuals		2,904		-		-		2,904
Due to other governments		30,383		85		-		30,468
Due to other funds		21,628		2,550		1,626		25,804
Total Liabilities	\$	64,985	\$	2,415	\$	1,626	\$	69,026
Net Position								
Restricted for:								
Other individuals and organizations	\$	72,256	\$		\$	27,938	\$	100,194
<b>Total Net Position</b>	\$	72,256	\$	-	\$	27,938	\$	100,194

### UNION COUNTY CLERK OF THE CIRCUIT COURT COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Agency Fund		Domestic Relations Fund		Registry of Court Fund		Total Custodial Funds	
Additions				1.50.010				
Court related	\$	1,376,120	\$	153,210	\$	64,933	\$	1,594,263
Total additions		1,376,120		153,210		64,933		1,594,263
Deductions Court related Payments to other governments Total deductions		762,634 612,986 1,375,620		153,210		89,151 - 89,151		1,004,995 612,986 1,617,981
Net change in fiduciary net position		500		-		(24,218)		(23,718)
Net position, beginning of year		71,756		-		52,156		123,912
Net position, end of year	\$	72,256	\$		\$	27,938	\$	100,194

#### ADDITIONAL INFORMATION



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Kellie Hendricks Rhoades, Clerk of the Circuit Court, Union County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Union County, Florida Clerk of the Circuit Court (the Office) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Office's special-purpose financial statements, and have issued our report thereon dated June 30, 2025, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the special-purpose financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Office's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's special-purpose financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 6., P.L.

Gainesville, Florida June 30, 2025



### INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA, OFFICE OF THE AUDITOR GENERAL

The Honorable Kellie Hendricks Rhoades, Clerk of the Circuit Court, Union County, Florida:

We have audited the financial statements of the Union County, Florida Clerk of the Circuit Court (the Office), as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 30, 2025.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Special-Purpose Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 30, 2025, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report. No comments remain uncorrected from the second preceding audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Union County Clerk of the Circuit Court is an elected constitutional officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. Union County, including the Office of the Clerk, was established by Chapter 8516, Laws of Florida in 1921. There are no component units of the Office to be disclosed as required by accounting principles generally accepted in the United States of America.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Union County, Florida Clerk of the Circuit Court, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Maore ; Co., P.L.

Gainesville, Florida June 30, 2025



James Mapre & Co., P.L.

#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

The Honorable Kellie Hendricks Rhoades, Clerk of the Circuit Court, Union County, Florida:

We have examined the Union County, Florida Clerk of the Circuit Court's (the Office) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, Section 28.35, Florida Statutes, *Florida Clerks of Court Operations Corporation*, Section 28.36, Florida Statutes, *Budget Procedure*, and Section 61.181, Florida Statutes, *Depository for Alimony Transactions, Support, Maintenance, and Support Payments; Fees* (collectively, "the Statutes"), for the year ended September 30, 2024. Management is responsible for the Office's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against the aforementioned statutes during the year ended September 30, 2024 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of Office's compliance during the year ended September 30, 2024. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the Office, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, for the year ended September 30, 2024, the Office complied with the Statutes in all material respects.

Gainesville, Florida June 30, 2025